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KwaZulu-Natal Provincial Government



Environmental Implementation Plan

As required in terms of Section 11 of the National Environmental Management Act, 1998 (Act No. 107 of 1998)

SECOND EDITION 2008

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PROVINSIALE KENNISGEWING – ISAZISO SESIFUNDAZWE – PROVINCIAL NOTICE

O NDERSTAANDE kennisgewing word vir algemene inligting gepubliseer.

SAZISO esilandelayo sikhishelwe ulwazi lwawonkewonke.

Dr. K.B. MBANJWA

Umqondisi-Jikelele

Langalibalele Straat Pietermaritzburg 12 May 2009

Langalibalele Street Pietermaritzburg 12 May 2009

THE following notice is published for general information.

Dr. K.B. MBANJWA Direkteur-general

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EXECUTIVE SUMMARY

1 Introduction and background

This Environmental Implementation Plan (EIP) is a Second Edition prepared by the KwaZulu-Natal Provincial Administration in terms of Chapter 3 of the National Environmental Management Act, 1998 (Act No. 107 of 1998) [NEMA] which requires all provinces to prepare an EIP every four years. The province's initial EIP was gazetted in 2004.

This EIP includes commitments made by provincial departments in KwaZulu-Natal and some national departments with regional offices in the province to promote co-operative governance with respect to environmental management.

The EIP identifies the policies, plans and programmes within each of the provincial and relevant national departments that could have significant impacts on the environment, and indicates measures that the departments are already putting into plan or plan to put into place to improve their environmental performance and co-operative governance.

2 Approach to the compilation of the EIP

The EIP review process was coordinated by the KwaZulu-Natal Department of Agriculture and Environmental Affairs in consultation with other provincial/ national departments within the province as well as other key public entities and non-governmental stakeholders. Provincial and National departments were requested to nominate champions who would represent their various departments / organisations in the review process and in the proposed Provincial Committee for Environmental Coordination (PCEC). The PCEC will be the custodian of the EIP and its implementation plan over the next four years of its validity. All representatives from various departments / organisations were officially nominated by their Heads of Departments and Chief Operations Officers. The Consultation with these representatives was done through consultation meetings, one-on-one sessions and interviews.

3 Significant environmental issues in KwaZulu-Natal

Pressing environmental issues in KwaZulu-Natal include:

- i. Poor ambient air quality
- ii. Unsustainable use of natural resources
- Loss of biodiversity
- iv. Soil loss
- v. Poor protection of marine species
- vi. Coastal erosion
- vii. Poor wetland management
- viii. Poor water quality
- ix. Lack of proper sanitation
- x. Unsustainable energy use
- xi. Poor waste management

The strategic objectives and strategic partners of the relevant national and provincial government bodies have been analysed and the actions that these bodies are taking or planning to take to improve environmental compliance and cooperative governance.

4 How policies, plans and programmes will comply with NEMA principles

Policies, plans and programmes of various departments were evaluated using the departmental strategic plan documents. The key focus areas that have a potential to impact on the environment were identified as well as the key legislative mandates and other environmental-related mandates that need to be considered by each department in fulfilling its own mandate. This was done also to highlight areas where cooperative governance is essential with the aim of making recommendations on environmental co-operative governance. The constraints experienced by departments in complying with environmental legislation were also identified. These constraints were used as a guide in the compilation of the action plan.

5 Measures for co-operative governance

The EIP identifies measures that must be implemented to ensure co-operative governance between provincial departments as well as, the national and the local spheres of government. During the EIP review process key steps were taken towards the establishment of the PCEC which will be the key structure in ensuring co-operative environmental governance in the province. The structure is established in terms of the Intergovernmental Relation Framework Act, Act No. 13 of 2005 (IGRF) and it will be linked to the Office of the Premier's Co-ordination Committee. All provincial and national departments exercising functions that have a significant impact on the environment are represented in the PCEC.

6 Role of local government

NEMA does not assign any direct duties on local government in terms of EIP requirements. However, provincial governments are required to ensure that local authorities within their areas of jurisdiction comply with the provincial EIP. Cooperation and participation of the local government sphere will be done mainly through the Department of Local Government and Traditional Affairs which is mandated to support and monitor municipalities. Specific recommendations and action items have been included to deal specifically with local government and to ensure the integration of the EIP with local government planning tools

7 Indicators for monitoring

Ongoing monitoring of the implementation will be done using the specific indicators in the action plan. As required by NEMA, annual EIP compliance reports will be compiled and submitted to the Committee for Environmental Committee (national) for scrutiny and approval. The PCEC will be responsible for the compilation and approval of these reports at provincial level.

8 Conclusions and recommendations

It is recommended that the EIP must be utilised to achieve co-operative environmental governance within the province and to avoid all environmental-related conflicts between the organs of state in the spirit of co-operative governance.

The EIP must be fully integrated within all departments in the province and active participation by all departments must be ensured through the PCEC. Departments must also consider providing the necessary resources (human and financial) towards proper environmental management. This will ensure that environmentally-related delays are avoided and service delivery is enhanced.

TABLE OF CONTENTS

EXECUTIVE SUMMARY	2
TABLE OF CONTENTS	
ACKNOWLEDGEMENTS	
LIST OF ABBREVIATIONS	
LIST OF TABLES	
DEFINITIONS AND KEY CONCEPTS	10
SECTION 1	
1. INTRODUCTION	
CO-OPERATIVE ENVIRONMENTAL GOVERNANCE	
1.1 Requirement to compile EIP's and EMP's	
1.2 Purpose and objectives of EIPs	11
1.3 Content of EIPs	12
1.4 Approval and gazetting of EIPs	12
1.5 Preparation and Compilation of the KwaZulu-Natal Second Edition EIP	13
1.6 REERENCE FRAMEWORK FOR THE SECOND EDITION EIP	13
1.7 PROVINCIAL ENVIRONMENTAL ISSUES AND INDICATORS	
T. T. TOVITORIE EIVITORIAE IN COURT AND INDIGNATION CO.	
SECTION 2	15
MANDATES AND FUNCTIONS IN THE PROVINCE	15
2.1 INTRODUCTION	
2.2 FUNCTIONAL AREAS OF COMPETENCE WITH ENVIRONMENTAL RELEVANCE	15
2.3 NATIONAL GOVERNMENT IN KZN	
2.4 PROVINCIAL GOVERNMENT IN KWAZULU-NATAL	10
2.4.1 Provincial priorities	
2.5 LOCAL GOVERNMENT IN KZN	
2.5.1 Implementation of environmental governance in local government sphere	18
SECTION 3	20
INSTITUTIONAL ARRANGEMENTS	
3.1 Introduction	
3.2 COORDINATION MECHANISMS WITH NATIONAL GOVERNMENT DEPARTMENTS	
3.3 COORDINATION MECHANISMS WITHIN THE PROVINCE	
3.4 CO-ORDINATION MECHANISMS WITH LOCAL GOVERNMENT	21
SECTION 4	22
REVIEW OF PROVINCIAL FUNCTIONS AND ACTIVITIES	
4.1 INTRODUCTION	
4.2 Pressing environmental issues in KwaZulu-Natal include:	
4.3 ANALYSIS OF SELECTED PRIORITY FUNCTIONS AND ACTIVITIES	22
4.4 PROVINCIAL DEPARTMENTS	
Table 5: DEPARTMENT OF AGRICULTURE AND ENVIRONMENTAL AFFAIRS- AGRICULTURE	
Table 6: DEPARTMENT OF AGRICULTURE AND ENVIRONMENTAL AFFAIRS- Environment	
Table 7: EZEMVELO KWAZULU-NATAL WILDLIFE	
Table 8: DEPARTMENT OF LOCAL GOVERNEMT AND TRADITIONAL AFFAIRS	
Table 9: DEPARTMENT OF HEALTH	
Table 10: DEPARTMENT OF HOUSING	
Table 11: DEPARTMENT OF ECONOMIC DEVELOPMENT	
Table 12: DEPARTMENT OF ARTS, CULTURE AND TOURISM	
Table 13: DEPARTMENT OF TRANSPORT Table 14: DEPARTMENT OF SPORT AND RECREATION	
NATIONAL DEPARTMENTSTable 15: DEPARTMENT OF MINERALS AND ENERGY	
	.48
Table 16: DEPARTMENT OF WINERALS AND ENERGY	38 39

Table 17: AMAFA AKWAZULU-NATALI	41
SECTION 5	42
RECOMMENDATIONS FOR ENVIRONMENTAL MANAGEMENT AND	
5.1 THE PROMOTION OF INTEGRATED ENVIRONMENTAL MANAGEMENT (NEMA CH.5)	
5.2 Performance monitoring	
5.2.1 KZN Approach towards monitoring performance and compliance	
5.2.2 Performance information required for monitoring and audit verification ANNEXURE 1: NATIONAL ENVIRONMENTAL MANAGEMENT ACT (1998) PRINCIPLES	
ANNEXURE 2: Action Plan for EIP Implementation (2008-2012)	

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LIST OF ABBREVIATIONS

CEC: Committee for Environmental Coordination

DEAT: Department of Environmental Affairs and Tourism

DED Department of Economic Development

DLA: Department of Land Affairs

DAEA: Department of Agriculture and Environmental Affairs
DLGTA: Department of Local Government and Traditional Affairs

DWAF: Department of Water Affairs and Forestry

ECA: Environment Conservation Act (Act 73 of 1989)

EIA: Environmental Impact Assessment
EMF: Environmental Management Framework
DFA: Development Facilitation Act (Act 67 of 1995)

EIP: Environmental Implementation Plan EMP: Environmental Management Plan

HOD: Head of Department

IDP: Integrated Development Plan IDZ: Industrial Development Zone

IEM: Integrated Environmental Management

KPI: Key Performance Indicators

KZN: KwaZulu-Natal

MEC: Member of Executive Council
MOU: Memorandum of Understanding
NDA: National Department of Agriculture

NEMA: National Environmental Management Act (Act 107 of 1998)
PCEC: Provincial Committee for Environmental Coordination

SEA: Strategic Environmental Assessment

SoER: State of Environment Report SDI: Spatial Development Initiative

LIST OF TABLES

Table 1:Functional areas of competence with environmental relevance in the 3 spheres	of
government	16
Table 2: Other environmental governance role players	18
Table 3: Local government in KwaZulu-Natal	19
Table 4: Provincial institutional arrangements, with respect to the environment	20
Table 5: Department of Agriculture and Environmental Affairs- Agriculture	24
Table 6: Department of Agriculture and Environmental Affairs- Environmental Managem	ent25
Table 7: Ezemvelo Kwazulu-Natal Wildlife	27
Table 8: Department of Local Governemt and Traditional Affairs	29
Table 9: Department of Health	31
Table 10: Department of Housing	32
Table 11: Department of Economic Development	34
Table 12: Department of Arts, Culture and Tourism	35
Table 13: Department of Transport	36
Table 14: Department of Sports and Recreation	37
Table 15: Department of Minerals and Energy	38
Table 16: Department of Water Affairs and Forestry	39
Table 17: Amafa aKwaZulu-Natali	
Table 18: An overview of existing mechanisms and tools for IEM in KwaZulu-Natal	42

DEFINITIONS and KEY CONCEPTS

Within the context of this document, the following definitions and concepts apply:

Term	Definition
Activities	This refers to the definition of "activities" used in the National Environmental Management Act (1998), section1 (1) (i) and should be taken to reflect policies, programmes, plans and projects.
Capacity	Capacity implies the province's capacity in terms of people and budget to perform the priority functions to ensure effective implementation and functioning of the mechanisms, systems and procedures for coordination in line with the principles of cooperative governance as provided in the Constitution (1996) and the National Environmental Management Act (1998).
Cooperation	Cooperation implies cooperative governance as provided in Chapter 3 of NEMA and Sections 41 and 146(3) of the South African Constitution (Act 108 of 1996).
Coordination	Coordination implies defining the requirements of effective cooperative governance to ensure clarity regarding environmental jurisdiction and elimination of duplication of functions in different spheres of government departments and all stakeholders in the province as provided by Section 41(1)(h)(iv) and Section 24(7)(g) of NEMA.
Environment	This refers to the definition of "environment" reflected in NEMA, and means the surroundings within which humans exist and that are made up of — the land, water and atmosphere of the earth; micro-organisms, plant and animal life; any part or combination of (a) and (b) and the interrelationships among and between them; and the physical, chemical, aesthetic and cultural properties and conditions of the foregoing that influence human health and well-being.
Institutional arrangements	This refers to a well-defined framework, which encompasses all spheres of government to ensure effective implementation of principles in the EIPs and EMPs. This pertains to both internal and external relationships. External relationships with other stakeholders such as civil society structures, commerce and industry and academia, should be established. The internal relationships within the province, and organs of state within it, should be identified (Section 13(1)c of NEMA).
Integrated Environmenta I Management	This refers to the provision of an integrated approach to environmental assessment, management and decision making, with the aim of promoting sustainable development and the equitable use of resources. Integrated Environmental Management provides for a democratic, participatory, holistic, sustainable, equitable and accountable approach.
Lead department	The lead department for environmental management in KwaZulu-Natal is the Provincial Department of Agriculture and Environmental Affairs. It is responsible for exercising and ensuring cooperative governance in the province in line with Section 11 of NEMA.
Strategic partners	Strategic partners are all the relevant national, provincial and local government departments, organs of state and other agencies whose activities directly or indirectly relate to the activities of the lead department. These strategic partners work in close contact with the lead department in ensuring cooperative governance in environmental management in the province. They link with the lead department in the process of their activities to ensure integration for good governance, as required by section 23 of NEMA. These departments shall also coordinate their functions with the lead department as provided in NEMA

SECTION 1

1. INTRODUCTION

Co-operative Environmental Governance

The National Environmental Management Act (NEMA) Act No. 107 of 1998 was promulgated to give effect to co-operative environmental governance. The primary objective of the NEMA as reflected in the preamble is to provide for "co-operative environmental governance by establishing principles for decision-making on matters affecting the environment, institutions that will promote co-operative governance and procedures for co-ordinating environmental functions exercised by organs of state". The legislation seeks to promote co-operative environmental governance through the provision of the following:

- Principles for decision making on matters affecting the environment.
- Institutions that will promote cooperative governance, and
- Procedures for co-ordinating environmental functions exercised by organs of state.

Procedures to facilitate co-operative environmental governance are specified in Chapter 3 of NEMA through a system of Environmental Implementation Plans (EIPs) and Environmental Management Plans (EMPs). These plans aim to contribute to the overall vision of the Republic of South Africa, of a society in harmony with its environment by providing mechanisms to coordinate and harmonise activities and functions that may affect the environment.

1.1 Requirement to compile EIP's and EMP's

The NEMA requires every national department that is regarded to have functions that affect the environment and every province to prepare an EIP. Every national department defined as exercising functions that involve the management of the environment must prepare an EMP. Both EIPs and EMPs must be prepared within one year after the promulgation of the Act and every four years thereafter. The first EIP for province of KwaZulu-Natal was gazetted in July 2004. The Second Edition EIP seeks to review the First Edition EIP as required by legislation.

1.2 Purpose and objectives of EIPs

The functions of EIPs, in terms Section 12 of NEMA are as follows:

 co-ordinate and harmonise the environmental policies, plans, programmes and decisions of the various national departments that exercise functions that may affect the environment or are entrusted with powers and duties aimed at the achievement, promotion, and protection of sustainable environment, and of provincial and local spheres of government, in order to:

- i) minimise the duplication of procedures and functions, and
- promote consistency in the exercise of functions that may affect the environment;
- Give effect to the principle of co-operative governance;
- Secure the protection of the environment across the country as a whole;
- Prevent unreasonable actions by the provinces in respect of the environment that are prejudicial to the economic or health interests of other provinces or the country as a whole;
- Enable the Minister to monitor the achievement, promotion, and protection of sustainable environment; and
- Ensure the alignment of policies and procedures related to the environment at national, provincial and local authority levels of government.

1. 3 Content of EIPs

An EIP must, in terms of Section 13 of NEMA, have the following content:

- A description of policies, plans and programmes that may significantly affect the environment;
- A description of the manner in which the relevant national department or province will ensure that the policies, plans and programmes referred to in paragraph (a) will comply with the principles set out in section 2 as well as any national norms and standards as envisaged under section 146(2)(b)(i) of the Constitution and set out by the Minister, or by any other Minister, which have as their objective the achievement, promotion, and protection of the environment;
- A description of the manner in which the relevant national department or
 province will ensure that its functions are exercised so as to ensure
 compliance with relevant legislative provisions, including the principles set out
 in section 2, and any national norms and standards envisaged under section
 146(2)(b)(i) of the Constitution and set out by the Minister, or by any other
 Minister, which have as their objective the achievement, promotion, and
 protection of the environment; and
- Recommendations for the promotion of the objectives and plans for the implementation of the procedures and regulations referred to in Chapter 5 of the Constitution.

1. 4 Approval and gazetting of EIPs

In terms of Section 15 of NEMA, draft EIPs must be submitted to the CEC for approval. Should the CEC recommend adoption of the EIP, then the relevant organ of state must adopt that plan and publish it in a government gazette within 90 days of its approval. The plan becomes effective from the date when it is gazetted.

1. 5 Preparation and Compilation of the KwaZulu-Natal Second Edition EIP

The following steps were followed in compilation of the Second Edition EIP:

- A meeting was held with the Office of the Premier to introduce the process and request for support in the review process;
- Letters introducing the process were sent out to the relevant Provincial Head of Departments also requesting for the nomination on departmental environmental champions;
- A workshop was conducted for the Office of the Premier to provide detailed background information about the review process;
- A provincial stakeholder consultation workshop was conducted to provide background information to various representatives from government departments, relevant public entities and other stakeholders. The workshop was also used to solicit comments and suggestions on the drafting of the Second Edition EIP;
- Questionnaires in a form of templates were distributed to all sector departments for input;
- One-on-one contact sessions and telephonic interviews were conducted with relevant sector departments and public entities;
- The second provincial stakeholder consultation workshop was conducted to present the final draft and to solicit the final inputs;
- Final draft was presented to the Governance and Administration Cluster for consideration;
- Furthermore, the final draft was tabled before the National Committee for Environmental Co-ordination for comments and approval.

1.6 Reference framework for the Second Edition EIP

In terms of NEMA, every EIP must contain a description of policies, plans and programmes that may significantly affect the environment as well as the description of the manner in which the province will ensure that the said policies, plans and programmes will comply with the principles of NEMA. A description of the principles is provided in Annexure 1.

1.7 Provincial environmental issues and indicators

The environmental pressures or issues, being experienced in the province have been used as an indication of how the environment is being managed. This information is used to identify environmental governance issues around which relevant environmental stakeholders need to co-operate. The EIP process does not focus on the state of the environment, but on the state of environmental governance, its successful relationships and interactions, and effective mechanisms and processes that will contribute in ensuring a healthy state of the environment as envisaged in the Constitution.

In Section 4, a review of provincial functions and activities is provided through the identification of various activities conducted by provincial and certain national departments within the provincial administration. For each department relevant environmental indicators will be identified with the aim of highlighting the department's potential on environmental impact and responsibility for appropriate environmental impact management. This will also highlight the need for each department's participation in environmental co-operative governance. To identify relevant environmental indicators for each department, the following sets of indicators compiled by the Department of Environmental Affairs and Tourism will be used:

- i. Environmental Indicators for National State of the Environment, 2004
- ii. Headline Indicators for South Africa, 2006

SECTION 2

MANDATES AND FUNCTIONS IN THE PROVINCE

2.1 Introduction

The aim of this chapter is to provide a strategic review of the framework for environmental governance in the province of KZN. The functions of the three spheres of government are briefly explored in order to ascertain the potential contribution of each to environmental management and decision-making. Other role players in environmental management are also considered. Furthermore, the aim of this chapter is to show that, within the province, the system for environmental management is driven by various role players, some of which impact on the environment, and others are involved in the management of the environment. The Cooperation of the various role players on environmental issues is vital in achieving sustainable development within the province.

2.2 Functional areas of competence with environmental relevance

The governance landscape of KwaZulu-Natal reflects the three spheres of government introduced by the Constitution of the Republic of South Africa ACT 108 of 1996. The powers of national, provincial and local spheres of government to legislate on particular environmental matters are defined by schedules 4 and 5 of the Constitution. Areas of specific relevance to environmental issues are summarized in Table 1:

Table 1: Functional areas of competence with environmental relevance in the 3 spheres of government (* an asterisk indicates areas of local authority competence)

Environmentally related areas of concurrent national and competence	rovincial Environmentally related areas of exclusive provincial competence
Administration of Indigenous Forests Air pollution* Agriculture Animal Control and Diseases Cultural Matters Disaster management Environment Health Services Housing Industrial Promotion Nature Conservation Pollution Control Regional planning and development Soil Conservation Tourism Trade Urban and Rural Development Electricity and Gas Reticulation* Local Tourism* Municipal planning* Municipal Health Services* Pontoons, Ferries, Jetties, Piers, and Harbours* Stormwater management systems in built-up areas* Water and sanitation services limited to portable water supply systomestic waste-water and sewerage disposal system*	Abattoirs Provincial planning Provincial cultural matters Provincial cultural matters Provincial roads and traffic Beaches* Billboards and display of advertisements in public places* Cemeteries, funeral parlours and crematoria* Cleansing* Control of public nuisances* Facilities for the accommodation, care and burial of animals* Fencing and fences* Municipal parks and recreation* Noise pollution* Refuse removal, refuse dumps and solid waste disposal*

2.3 National government in KZN

National departments exercising functions which may *impact* the environment are required by NEMA to prepare environmental implementation plans, while national departments exercising functions involving the *management* of the environment must prepare environmental management plans. These departments report on their functions, compliance with relevant legislative provisions, including NEMA principles and national norms and standards, in their respective EIPs or EMPs. Alignment of the national plans with the provincial plans is therefore imperative. **reN**

The following selected national departments exercise important environmental functions in the province through regional offices and not through provincial government counterparts:

- Department of Environmental Affairs and Tourism
- Department of Land Affairs;
- Department of Minerals and Energy.
- Department of Trade and Industry; and
- Department of Water Affairs and Forestry;

Wherever possible, these national plans have been forwarded to relevant provincial counterparts for consideration in contributing to the compilation of the provincial EIP. This was also done to ensure consistency between commitments made by national departments and those by their provincial/regional counterparts with respect to environmental cooperative governance.

2.4 Provincial government in KwaZulu-Natal

The KwaZulu-Natal Provincial Growth and Development Strategy (PGDS) plays a significant strategic role to guide, focus and to premise investments for social, economic, infrastructural and institutional development. It is a long-term view of the provinces development trajectory. The PGDS is administered from the Office of the Premier and provides the broad framework within which the policies, programmes and plans of the various provincial departments take direction.

2.4.1 Provincial priorities

The six provincial policy priorities adopted by the Provincial Government and Cabinet and endorsed by the provincial strategic framework are as follows:

- Strengthening governance and service delivery (Good Governance);
- Integrated investment in community infrastructure;
- Promote sustainable economic development and job creation;
- Develop human capability;
- Develop a comprehensive provincial response to HIV/AIDS; and
- Fight poverty and protect vulnerable groups in society.

The provincial government intends to achieve its strategic objectives through 16 departments. The policy and legal mandates of departments selected for this edition of EIP are described in section 4.

The provincial government comprises of the following departments:

- 1. Office of the Premier
- 2. Provincial parliament
- 3. Agriculture and Environmental Affairs
- 4. Economic Development
- 5. Arts. culture and Tourism
- 6. Education
- 7. Provincial Treasury
- 8. Health
- 9. Housing
- 10. Safety and Security
- 11. Royal Household
- 12. Local Government and Traditional Affairs
- 13. Transport
- 14. Welfare and Population Development
- 15. Works
- 16. Sports and Recreation

In addition, other public entities and independent agencies established under provincial and national laws play an important role in cooperative environmental governance. Non-governmental organisations and private sector bodies are also critical in achieving cooperative environmental governance and sustainable development. These organizations and agencies assist the province to implement its functions and to meet its strategic requirements in support of the PGDS. Table 2 below provides some examples of these organisations / agencies.

Table 2: Other environmental governance role players

Role player	Contribution to cooperative environmental governance		
Ezemvelo KwaZulu-Natal Wildlife	Agency responsible for management of biodiversity		
KwaZulu-Natal Tourism	Agency for responsible and sustainable tourism development		
Amafa aKwaZulu-Natali	Protection and preservation of cultural and heritage resources through approvals for development permits		
KwaZulu-Natal Sharks Board	Protection of beach users in KwaZulu-Natal against shark attack through research and promotion of sharks conservation		
Ithala Development Finance Corporation	Support and financing of infrastructural, industrial and commercial development		
Dube Trade Port Corporation (PTY) LTD	Strategic planning, designing, construction and operation of the Dube Trade Port as well as other related projects		
Provincial Planning and Development Commission	Undertake research and formulate policies to facilitate and encourage planning practices consistent with the provincial priorities.		
Trade and Investment KwaZulu-Natal	Promote the province as an investment destination and promote trade by assisting KZN based companies to identify markets and export their products.		

2.5 Local government in KZN

The functions and powers of local government are prescribed in chapter 7 of the Constitution, and elaborated on in the Local Government Municipal Structures Act (Act No. 117 of 1998). Municipalities have executive authority in respect of, and the right to administer the local government matters listed in Schedule 4 and Schedule 5 of the Constitution. Municipalities also have authority and rights to any other matter assigned to it by national or provincial legislation.

NEMA requires provincial government to ensure that municipalities adhere to NEMA principles in the preparation of any policy, programme or plan, including the establishment of integrated development plans (IDPs).

2.5.1 Implementation of environmental governance in local government sphere

The IDP is the key strategic document that guides all development activities within each municipality. Provincial and District IDP Forums have been established to coordinate and align all IDPs in the province through a process of review. In 2005, the President's Coordinating Council resolved that more hands on support to Local Government was needed from Sector departments. These departments must reflect concrete support actions to municipalities in their strategic and business plans, and they should streamline their operations and provide appropriate resources to support local government. To this end, the Department of Agriculture and Environmental Affairs has been participating in the national and provincial IDP reviews. The reviews provide a mechanism for cooperative governance in the province. Through these reviews recommendations are made towards assisting municipalities to incorporate environmental sustainability issues in the IDP's. Through the Provincial IDP Forum, the IDP formulation and review processes can assist DAEA to clarify its role in terms of the support that it may provide to local and provincial government, and to

collaboratively develop criteria and indicators for reviewing progress in the implementation of the EIP. The alignment and integration of the EIP and IDP process consequently is a priority for KwaZulu-Natal. To cater for this, a specific action to ensure this alignment and integration has been included in the action plan. The use of other intergovernmental structures as set out in the Intergovernmental Relations Framework Act No.13 of 2005 will also be explored in dealing with environmental cooperative governance issues relating to local government.

The Constitution of the Republic of South Africa recognises the role of traditional leadership as an institution at local level. Several national and provincial policies and legislation recognise the institution of traditional leadership as well as its roles and functions within the governance landscape in South Africa. These include the KwaZulu Amakhosi and Iziphakanyiswa Act, Act 9 of 1990; the KwaZulu-Natal House of Traditional Leaders Act, Act 7 of 1994; the KwaZulu Ingonyama Trust Act, Act 3 of 1994; the White Paper on Traditional Leadership and Governance, July 2003 and the Traditional Leadership and Governance Framework Act, Act 41 of 2003. Through the Department of Local Government and Traditional Affairs, the involvement and participation of traditional leaders in environmental governance will be clarified and ensured.

Table 3: Local government in KwaZulu-Natal

Structure	Functions		
One Metro, 10 District Municipalities 50 Local Municipalities.	 □ A municipality has functions and powers as assigned to it in terms of sections 156 and 229 of the Constitution. □ Achieve the integrated, sustainable and equitable social and economic development of its area by: □ Ensuring integrated development planning for the district as a whole; □ Promoting bulk infrastructural development and services for the district; □ Building capacity of local municipalities; □ Promote equitable distribution of resources between the local municipalities in its area to ensure appropriate levels of municipal services within the area. 		
Traditional Councils	□ Recommending, after consultation with the relevant local and provincial houses of traditional leaders appropriate interventions to government that will contribute to development and service delivery within the area of jurisdiction of the traditional council; □ Participating in the development of policy and legislation at local level □ Participating in development programmes of municipalities and of the 50provincial and national spheres of government; □ Promoting the ideals of co-operative governance, integrated development planning, sustainable development and service delivery; □ Promoting indigenous knowledge systems for sustainable development Contributing to disaster management in general		

SECTION 3

INSTITUTIONAL ARRANGEMENTS

3.1 Introduction

This section outlines the institutional relationships, with respect to environmental management, between the relevant provincial departments, national departments and their regional offices, organs of state and other relevant stakeholders.

3.2 Coordination mechanisms with national government departments

Coordination with DEAT and other provincial environmental agencies occurs through the following mechanisms:

- MinMEC: Environment and Nature Conservation: Minister and Provincial MEC's Meeting, to provide political direction in respect of environmental management.
- MinTech: Environment and Nature Conservation: Technical committee in support of MinMEC, to advise on matters of environmental management and alignment between National and Provincial authorities. Three working groups in support:
 - o MinTech Working Group: Conservation and Biodiversity.
 - MinTech Working Group: Environmental Impact Management and Pollution and Waste.
 - MinTech Working Group: Sustainable development/Agenda 21 and Capacity building.
- <u>CEC Committee for Environmental Coordination</u>: To ensure coordination of environmental matters between identified National Departments and Provincial environmental authorities. Two sub-committees in support:
 - o CEC sub-committee: Environmental Law Reform.
 - CEC sub-committee: Environmental Implementation/Management Plans.

3.3 Coordination mechanisms within the province

Formal coordination between provincial departments on environmental matters is limited through the structures as indicated in Table 4. More details are included in the table below:

Table 4: Provincial institutional arrangements, with respect to the environment.

Institution / Structure	Objective	
Coastal Working Group	Coordinate and promote discussion in respect to integrated coastal management. chaired by DAEA.	
DWAF Provincial Liaison Committee	Coordinate water development projects and waste disposal; chaired by DWAF.	
DWAF SFRA LAAC	Coordination and assessment of water use licensing; chaired by DWAF.	
Greater St Lucia Wetland Park (GSLWP) Authorities Coordinating Forum	Facilitate, coordinate and expedite the authorisation processes for development in the GSLWP; to facilitate cooperative governance and align programmes and initiatives; chaired by DT&LGA.	
Hazardous Materials Forum	Facilitated by Department of Transport to coordinate local municipalities and other authorities along main routes on matters pertaining to the transport of hazmat and emergency response.	
Medical Waste Forum	Develop provincial government's position on medical waste disposal, chaired by DAEA	
Regional Mining Development and environmental Committee	Coordinate & facilitate discussions around mining management matters; chaired by DME.	
Provincial Growth & Development	Coordinate the development and implementation of the PGDS through work	
Strategy Task Team	groups	
Provincial IDP Forum	Convened by DT&LGA to coordinate and align all IDPs	

Provincial L	A 21	Steering	Coordinated by the DT&LGA as an interdepartmental forum to promote the
Committee			integration of LA 21 into provincial planning
Departmental	Env	ironmental	Intergovernmental Forum dealing with contentious EIA applications
Working Group	(DEWC)	

Co-ordination mechanisms with local government

The co-ordination with the Local Authorities is sector or issues based. Important structures for co-ordination with local authorities include structures such as the IDP Forums established in terms of the Intergovernmental Relations Framework Act, 2005.

SECTION 4

REVIEW OF PROVINCIAL FUNCTIONS AND ACTIVITIES

4.1 Introduction

National, provincial and local government departments, organs of state and other role players must cooperate interdependently to respond to the environmental issues and pressures facing the province. In this section various functions as exercised by the provincial departments and other role players are examined with the aim of highlighting environmental governance issues and responsibilities. Selected national departments exercising environmental-related functions within the province through regional offices will also be explored. These include:

- Department of Environmental Affairs and Tourism
- Department of Land Affairs;
- Department of Mineral and Energy Affairs.
- Department of Trade and Industry; and
- Department of Water Affairs and Forestry;

4.2 Pressing environmental issues in KwaZulu-Natal include:

- xii. Poor ambient air quality
- xiii. Unsustainable use of natural resources
- xiv. Loss of biodiversity
- xv. Soil loss
- xvi. Poor protection of marine species
- xvii. Coastal erosion
- xviii. Poor wetland management
- xix. Poor water quality
- xx. Lack of proper sanitation
- xxi. Unsustainable energy use
- xxii. Poor waste management

4.3 Analysis of selected priority functions and activities

Provincial functions must be exercised to ensure compliance with the relevant legal provisions, NEMA principles and Norms & Standards, as described in Section 2 of this report. The associated activities of departments (i.e. policies, programmes and plans) must also comply with NEMA principles as well as Norms & Standards.

This section provides the methodology for future provincial compliance by introducing the framework for analysis and indicating how the framework will be applied to all priority functions and activities. The tables focus on specific policies, plans and/or programme areas, it measures current levels of compliance with requirements and standards and provide opportunity to recommend improvements around cooperative environmental governance.

The result is presented in terms of the following information:

- Focus area of analysis: A description of the function/mandate as it is exercised in the province. It may be a specific policy, programme, plan or environmental issue.
- Strategic partners: A description of the partners important for the focus area, that is essential to planning and/or implementation activities.
- Legislative provisions (department): Legislation of the specific department relating to the focus area being reviewed, with provisions for the management of the environment, is listed. It governs the actions of the specific department.
- Environment-related legislative provisions (Strategic Partners): Acts and policies which give the strategic partner departments powers to issue licenses, permits, authorisations, certificates, notices or directives. It implies that the relevant department must ensure compliance to the listed provisions.
- <u>Problems and constraints</u>: The nature and extent of problem areas and constraints in meeting environmental compliance and performance are explored.
- Recommendations for cooperative environmental governance and environmental management: Based on a review of the above, recommendations are offered to improve environmental governance and environmental management.
- The manner in which NEMA principles are complied with: This section reports on the state of compliance to the listed provisions, as well as on arrangements for cooperative environmental governance and environmental management.

Two national government departments have been analysed to illustrate the approach that DAEA will adopt towards promoting cooperative governance with national functions. For this EIP, the Department of Minerals and Energy and the Department of Water Affairs and Forestry have been selected as two examples of national government departments whose activities relate to economic development in the context of the Provincial Growth and Development Strategy.

4.4 Provincial departments

Table 5: DEPARTMENT OF AGRICULTURE AND ENVIRONMENTAL AFFAIRS- AGRICULTURE

FOCUS AREA OF ANALYSIS	STRATEGIC PARTNERS	POLICY & LEGISLATIVE PROVISION
Agricultural development	Land Affairs, and Water Affairs & Forestry. Provincial departments of Health, Works, Traditional & Local Government Affairs Local municipalities and district councils. Ezemvelo KZN Wildlife.	National White Paper on Agriculture Animal Disease Act (Act No 35 of 1984 Fertlilizers, Farm Feeds, Agricultural Remedies and Stock Remedies Act (Act No 36 of 1947) Conservation of Agricultural Resources Act (Act No 43 of 1983) State Veterinary Policy for KwaZulu-Natal
ENVIRONMENTAL LEGISLATIVE PROVISIONS TO BE CONSIDERED (STRATEGIC PARTNERS)	COMPLIANCE TO	O NEMA PRINCIPLES
National Environmental Management Act No. 107 of 1998 Environment Conservation Act No. 73 of 1989 ECA EIA Regulations (1997) National Water Act No. 36 of 1998 KwaZulu-Natal Nature Conservation Management Act (Act No 5 of 1999) Nature Conservation Ordinance 15 of 1974 National Forest Act No. 84 of 1998 Subdivision of Agricultural Land Act (Act No 70 of 1970) Agricultural Pests Act (Act No 36 of 1983) Plant Improvement Act (Act 53 of 1976) Genetically Modified Organisms Act (Act No 15 of 1997) (aregulations) Meat Safety Act (Act No 40 of 2000) Hazardous Substances Act No. 15 of 1973	Agricultural Extension Officers are providing formal and informal training to farmers regarding sustainable farming pract and increased food production. An environmental component must be included in training material. Perma-culture and community food gardens are promoted, but compliance to the EIA Regulations is not promote achieved. Extension officers and the engineering section address improvement of water efficiency to a very limited extent. EIA's must be compiled for all new projects, however only a few applications have been received so far. De-bushing permits are required for new lands although not enforced adequately. Implementation of national Land Care Programme will improve sustainability of agricultural land. The development approval process for abattoirs is aligned with the EIA Regulations. Pre-application screening checklist for applications to beak virgin soils, has been developed. Alignment of the CARA application process and the EIA process is being developed, although no formal arrangements ex The development of a screening checklist for the application of abattoirs has improved cooperation between Veter Health, DLGTA & DAEA. Applications for subdivision of agricultural land are circulated to relevant departments, including DAEA, for comment. Availability of water is taken into consideration during planning of new irrigation schemes. Soil conservation receiving priority attention in planning and rehabilitation projects. De-bushing for new lands and restrictions on riparian de-bushing are not always strictly enforced. Ecological aspects relating to soil and water conservation are addressed to some degree in farm planning and development. Little to no consideration of biodiversity aspects.	
COMPLIANCE	D. Formal arrangements for the climping of the CARA applic	estion process and the EIA application process must be established
Limited cooperation between agriculture & CD Environment Lack of policy guidelines for the use of sensitive veld types Limited awareness of environmental obligations for agricultural development projects (farming community)	through development of a protocol. Regional technical working groups should include environ Procedures and mechanisms must be developed to addre Protocols and guidelines for Abattoir and Agricultural deve	ess agricultural development in sensitive environments. elopment applications to be addressed. n place (agriculture and environment).
	EIA awareness programme for key officials dealing with agricul	tural projects

Table 6: DEPARTMENT OF AGRICULTURE AND ENVIRONMENTAL AFFAIRS- Environmental Management

FOCUS AREA OF ANALYSIS	STRATEGIC PARTNERS	POLICY & LEGISLATIVE PROVISION
Strategic Environmental Planning Pollution and waste Management Air Quality and Climate Change Advisory services and Empowerment Compliance Monitoring and Enforcement Coastal Management Environmental Impact Assessment	National Departments of Environmental Affairs & Tourism, Water Affairs & Forestry, Land Affairs, Public Works, Trade & Industry, Minerals & Energy Provincial Departments of the Premier, Traditional & Local Government Affairs, Health, Education, Transport, Economic Development & Tourism, Works, Housing. Municipalities and Tribal authorities EKZN Wildlife Amafa aKwaZulu-Natali KZN Tourism Authority Oceanographic Research Institute CSIR Natal Sharks Board Relevant NGO's and CBO's Town & Regional Planning Commission National Ports Authority	National Environmental Management Act No. 107 of 1998 and the Specific Environmental Management Acts NEMA EIA Regulations (2006) Sea shore Act No. 21 of 1935 Mountain Catchment Areas Act No. 63 of 1970 National Environmental Management Act (Act 107 of 1998) - Regulations for the control of vehicles in the coastal zone White Paper on Environmental Management Policy (1998) White Paper on Sustainable Coastal Development in South Africa (2000) White Paper on the Conservation and sustainable use of SA biological diversity White Paper on Integrated Pollution & Waste Management for South Africa (2000) National Waste Management Strategy KwaZulu Nature Conservation Act No. 29 of 1992 KwaZulu-Natal Conservation Management Act 9 of 1997 Nature Conservation Ordinance No. 15 of 1974 International Conventions, Protocols and Mandates
ENVIRONMENTAL LEGISLATIVE PROVISIONS TO B	COMPLIANCE T	O NEMA PRINCIPLES
CONSIDERED (STRATEGIC PARTNERS)		0 11211/11 1111011 220
Development Facilitation Act No. 67 of 1995 National Water Act No. 36 of 1998 Conservation of Agricultural Resources Act No. 43 of 1983 Minerals Act No. 50 of 1991 Hazardous Substances Act No. 15 of 1973 Marine Living Resources Act 18 of 1998 Genetically Modified Organisms Act (Act No 15 of 1997) (regulations) Nuclear Energy Act No. 46 of 1999 Subdivision of Agricultural Land Act 70 of 1970 Less Formal Township Establishment Act 113 of 1991 KwaZulu-Natal Heritage Act No. 10 of 1997 KwaZulu-Natal Planning and Development Act No. 5 of 19 KwaZulu Land Affairs Act No. 11 of 1992	making. Provincial Coastal Committee & specific sub-committees Streamlined application procedures and minimum informa with specific emphasis on socio-economic upliftment & de Consultative liaison and advisory conferences, workshops Investigations implemented to align the DWAF & DAEA a Establishment of a dedicated Air Quality and Climate Chathen NEMA: Air Quality Act. Expansion of Environmental Services at a regional and education, pollution and waste/ air quality & climate chathen compliance monitoring and enforcement) Establishment of the Provincial Committee for Environme Designation of Environmental Management Inspectors Transparency and information sharing promoted throw Newsletter). Serving on National. Provincial and Local ma	ation requirements are being developed for specific types of activities, evelopment. s, and working groups established with relevant role players, pplication procedure, for afforestation, ange component within Pollution & Waste management, to implement district level, with five components (advisory services/ environmental nge, municipal support/environmental planning, impact assessment, intal Coordination ough the production of Ulwandle (Provincial coastal Committee)
PROBLEMS AND CONSTRAINTS IN ACHIEV COMPLIANCE	IG RECOMMENDATIONS FOR COOPERATIVE ENVIRONMEN	TAL GOVERNANCE AND ENVIRONMENTAL MANAGEMENT
 Lack of capacity Insufficient environmental coordinating structures in the province 		

Budgetary constraints	Development of Protocols for the streamlining of activities listed as having a significant detrimental impact on the environment,
Lack of cooperation from relevant stakeholders	including the development of MoU's with relevant stakeholders.
Poor profiling of environmental management and its	Preparation of user friendly guidelines for implementation of NEMA principles
importance in the development agenda	Design and implement tailor-made environmental awareness programmes for various departments and stakeholders with the
Lack of awareness of environmental issues	province

Table 7: EZEMVELO KWAZULU-NATAL WILDLIFE

	FOCUS AREA OF ANALYSIS		STRATEGIC PARTNERS	POLICY & LEGISLATIVE PROVISION
	To maintain and improve effective management of		Departments	KZN Nature Conservation Management Act No 9 of 1997
	the proclaimed network of protected areas;	Agricult		Natal Nature Conservation Ordinance 15 of 1974
	To conserve representative samples of indigenous biodiversity (species and ecosystems) in	Arts and	Culture	NEMA: Biodiversity Act No 10 or 2004
	perpetuity; (species and ecosystems) in		e mental Affairs & Tourism (DEAT)	NEMA: Protected Areas Act NEMBA Threatened and Protected Species Regulations
	To prevent and mitigate most important direct		aliso Wetland Park Authority (DEAT)	Marine Living Resources Act No 18 of 1998
-	threats to biodiversity;		and Coastal Management (DEAT)	Public Finance Management Act
	To ensure that the use of biodiversity resources		(Treasury)	World Heritage Convention Act 49 of 1999
_	are used sustainably;	Land Af		SA White Paper on Sustainable Coastal Development 2000
	To protect and improve status of threatened and		s and Energy Affairs	White Paper on the Conservation and sustainable use of SA
<u> </u>	protected species and ecosystems; To ensure legal instruments for protection of KZN's	Public V	vorks ffairs & Forestry	biological diversity
"	biodiversity is in place;	Public V		International Conventions, Protocols and Mandates
	To demonstrate the value of environmental good	I abiic I	FORG	
-	and services provided by protected areas and	Provinc	al Government	
	biodiversity in KwaZulu-Natal;		ure & Environmental Affairs	
	To develop and maintain strategic alliances with		nic Development & Tourism	
	relevant stakeholders;	Traditio	nal & Local Government Affairs	
	To develop ecotourism facilities within Ezemvelo KZN Wildlife managed protected areas;			
1	NZIN VVIIdille managed protected areas,	Local G	<u>overnment</u>	
			alities & District councils	
		Durban	Umsunduzi and Umhlathuze	
			tals/other	
		Amafa CSIR		
			galiso Wetland Park Authority	
			urism Authority	
			harks Board	
			Ports Authority	
			graphic Research Institute	
			and Communal landowners	
		Releva	nt biodiversity-use Associations	
			nt NGO's Regional Planning Commission	
F	ENVIRONMENTAL LEGISLATIVE PROVISIONS TO E			O NEMA PRINCIPLES
	CONSIDERED (STRATEGIC PARTNERS)	_	COM EAHOE I	The state of the s
	mal Health Act 7 of 2002			riding input into the promotion of sustainable terrestrial, marine and
	mals Protection Act 71 of 1962		coastal development.	
	nservation Of Agricultural Resources Act 43 of 1983			f development applications
En	vironment Conservation Act No. 73 of 1989		Development of district municipal BIOREGIONAL PLANS	S to ensure biodiversity requirements are included in planning

KwaZulu-Natal Heritage Act No. 10 of 1997 Local Government: Municipal Property Rates Act 6 Of 2004	<u> </u>	processes and decisions of all organs of state Development (and adoption by MEC) of a Provincial Biodiversity Framework that identifies and communicates sensitive
Local Government: Municipal Systems Act 32 of 2000		biodiversity and requirements to meet conservation targets
Marine Living Resources Act 18 of 1998		Contribution of and review of biodiversity component in the Integrated Development Plans for local municipalities
Mineral and Petroleum Resources Development Act 28 of		The establishment of a metadata base of KZN marine long term monitoring programmes and the KZN coast GIS mapping
2002	1	programme provide important environmental data sources for decision-making.
National Environmental Management Act No. 107 of 1998		The establishment of co-management structures and the empowerment of local communities promotes NEMA principles.
National Forests Act 84 of 1998		Principles of participation and transparency are incorporated into policies for the creation of awareness.
National Water Act 36 of 1998		The establishment of procedures and processes of local communities and private landowners to exercise their rights to have
National Water Act No. 36 of 1998		important biodiversity conserved
Performing Animals Protection Act 24 of 1935		To publish systematic conservation plans for the province for conservation of biodiversity as well as social and economic
Public Finance Management Act 1 of 1999		decision making.
Restitution Of Land Rights Act 22 of 1994		Co-management approach to the control of the use of marine living resources, promotes equitable resource utilization and
Sea Shore Act No. 21 of 1935		environmental justice.
		Establishment of a framework that will enable access of local communities and private landowners to legislation governing the
	1	establishment of protected areas (Stewardship).
		Endemic, rare or endangered coastal species and ecosystems have been identified in the provincial Biodiversity Conservation
		Framework
		Contribution to development of Integrated Management Plan for the iSimangaliso Wetland Park to ensure the protection of
	ļ	ecological integrity and biodiversity.
		Develop and have adopted the Integrated Development Management Plan for the uKhahlamba-Drakensberg Park World
		Heritage Site
		Serving on National, Provincial and Local management & advisory committees.
PROBLEMS AND CONSTRAINTS IN ACHIEVING	RE	COMMENDATIONS FOR COOPERATIVE ENVIRONMENTAL GOVERNANCE AND ENVIRONMENTAL MANAGEMENT
COMPLIANCE		
□ Poor / lack of definition of roles between EKZNW and		E Development of, and implementation of district municipal Bioregional Plans for use by organs of state and other decision
other environment stakeholders with respect to		makers. To be developed in consultation with municipalities, other organs of state and stakeholders (NGOs)
management of certain aspects of the environment		Establishment of a clear mandate on the administrative functions that relate to indigenous forest conservation between DWAF,
		DAEA and EKZN Wildlife
		Establishment of a clear mandate determination between the functions of the Coastal Management Unit of the DAEA and the
		coastal, estuarine and marine functions of EKZN Wildlife
		Establishment of a clear mandate on the administrative functions that relate to the conservation of important biodiversity and
		important agricultural resources between Dept of Agriculture, DAEA and EKZN Wildlife
		Establishment of a co-operative agreement, in terms of the Intergovernmental Relations Framework Act 13 of 2005, with the
	-	
	-	Establishment of a co-operative agreement, in terms of the Intergovernmental Relations Framework Act 13 of 2005, with the DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental impact assessment process.
		DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental
		DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental impact assessment process.
		DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental impact assessment process. Establishment of a co-operative agreement, in terms of the Intergovernmental Relations Framework Act 13 of 2005, with the
		DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental impact assessment process. Establishment of a co-operative agreement, in terms of the Intergovernmental Relations Framework Act 13 of 2005, with the Department of Mineral and Energy Affairs regarding the extraction of mineral resources from biologically sensitive or important
	0	DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental impact assessment process. Establishment of a co-operative agreement, in terms of the Intergovernmental Relations Framework Act 13 of 2005, with the Department of Mineral and Energy Affairs regarding the extraction of mineral resources from biologically sensitive or important areas
	0	DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental impact assessment process. Establishment of a co-operative agreement, in terms of the Intergovernmental Relations Framework Act 13 of 2005, with the Department of Mineral and Energy Affairs regarding the extraction of mineral resources from biologically sensitive or important areas Collaboration with local municipalities to contribute to the review of Integrated Development Plans, with regard to biodiversity
	0	DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental impact assessment process. Establishment of a co-operative agreement, in terms of the Intergovernmental Relations Framework Act 13 of 2005, with the Department of Mineral and Energy Affairs regarding the extraction of mineral resources from biologically sensitive or important areas Collaboration with local municipalities to contribute to the review of Integrated Development Plans, with regard to biodiversity needs and identification of sensitive areas
	0	DAEA regarding the protection of biologically sensitive or important areas that may be identified within the environmental impact assessment process. Establishment of a co-operative agreement, in terms of the Intergovernmental Relations Framework Act 13 of 2005, with the Department of Mineral and Energy Affairs regarding the extraction of mineral resources from biologically sensitive or important areas Collaboration with local municipalities to contribute to the review of Integrated Development Plans, with regard to biodiversity needs and identification of sensitive areas Co-operation and agreement with regard to policies for marine and estuarine small scale fisheries (artisanal and subsistence)

Table 8: DEPARTMENT OF LOCAL GOVERNEMT AND TRADITIONAL AFFAIRS

Focus area of analysis	Strategic pa	rtners	Policy & Legislative Provision	
☐ Refocusing Local Government towards	National		KwaZulu-Natal Development Planning Bill (to be promulgated in	
accelerated basic service delivery;	☐ Departr	nent of Provincial and Local Government	2009)	
 People focused, effective and efficient 	☐ Departr	nent of Land Affairs	Local Government: Municipal Systems Act No. 32 of 2000	
institutions	☐ Departr	nent of Environmental Affairs and Tourism	Local Government: Municipal Structures Act No. 117 of 1998	
 Building confidence of community in 			Municipal Demarcation Act No. 27 of 1998	
system of local governance	KZN Provin	cial	Development Facilitation Act No. 67 of 1995	
 Align institution of Traditional Leadership 	☐ In DTL(6: Local Government, Traditional Affairs	KwaZulu-Natal Provincial Growth and Development Strategy	
within local governance	Departr	nent of Agriculture and Environmental Affairs	(PGDS)	
 Alignment of Integrated Development 		nent of Economic Development	Provincial Spatial Economic Development Strategy (PSEDS)	
Plans (IDP) and the Provincial Growth and		nent of Public Works		
Development Strategy (PGDS)		nent of Transport		
		nent of Housing		
		nent of Health		
		nent of Sports and Recreation		
]		nent of Community Safety and Liaison		
		frican Local Government Association (SALGA)		
	☐ Municip			
		al Planning and Development Commission		
		nal Authorities		
	☐ Non-go	vernmental organisations		
Environmental legislative provisions to be (Strategic Partners)	considered	Compliance to NEMA principles		
National Environmental Management Act No. 107 of 1998		☐ The Development Planning Information Management System	n has been operational since March 2003	
Environment Conservation Act No. 73 of 1989		 Annual assessment of spatial policies, legislation and practices 		
NEMA EIA Regulations (2006)		 Environmental considerations included in DFA approvals. 		
National Water Act No. 36 of 1998		 Reporting: contribution to KZN Provincial Performance Report on Sustainable Development. 		
Development Facilitation Act No. 67 of 1995		 Convene Provincial GIS forum for integrated infrastructural planning. 		
National Water Act No. 36 of 1998		□ Convene Provincial Monitoring and Evaluation Forum		
Conservation og Agricultural Resources act (Ad	ct No. 43 of	All municipalities are to have access to the Land Use Management System which incorporates environmental issues		
1983)		☐ Municipality environmental capacity building strategy		
KwaZulu-Natal Heritage Act (Act No. 10 of 1997)		All municipalities are to have access to the Land use Management System		
Less Formal Townships Act (Act No. 113 of 1991)		Quarterly monitoring of municipalities (including environmental performance)		
		Provincial and municipal development information services and support		
		Participation, consultation and transparency central to Development administration process.		
		Ensure statutory compliance in development initiatives		
		Ongoing participation in development and planning forums	and the later and	
		Collaboration with Provincial Growth and Development Strategy task team		
		61 IDP,s reviewed against the Credible IDP Framework (environmental key performance areas included)		

Problems and constraints in achieving compliance		Red	commendations for cooperative environmental governance and environmental management
	Development pressures within municipalities (sometimes leading non-compliance with environmental legislation)		Integration of EIP into the provincial IDP process to entrench environmental management into development planning Integration of environmental sustainability issues into the IDP's
	Limited awareness of environmental issues within municipalities and among traditional leaders		Entrenchment of environmental consideration through funding arrangements with municipalities e.g through the service level agreements
	Political interference		
ı			

Table 9: DEPARTMENT OF HEALTH

Focus area of analysis	Strategic partr	ners	Policy & Legislative Provision		
□ Hospital Systems Development □ Environmental health □ Pharmaceutical Systems Development □ Forensic Pathology Services □ Emergency Medical Rescue Services □ Infrastructure Development □ Occupational Health and Safety □ Infection Prevention and Control	Department Forestry, L SALGA, M Poison Wo	nts of Agriculture and Environmental Affairs, Water Affairs and Labour, Transport IRC, SABS, WHO, LSDI orking Group KZN Wildlife	Hazardous Substances Act, 1973 (Act 15 of 1973) National Health, 20093 (Act 61 of 2003)		
Environmental legislative provisions to be consi (Strategic Partners)	dered Cor	npliance to NEMA principles			
National Environmental Management Act, No. 107 of 1998 NEMA Regulations 2006 Foodstuffs, Cosmetics and Disinfectants Act, 1972 (Act 54 of 1972) Medicines and related substances Act, 1974 (Act 28 of 1974) Human Tissues Act, 1983 (Act 65 of 1983) Atmospheric Pollution Prevention Act, No. 45 of 1965		 □ The health programmes to combat communicable and non-communicable disease are examples of contributions to sustainable development. □ The Department's environmental management plan is a major contribution to sustainable development. □ The Food Monitoring Protocol has enhanced collaboration among all role-players in the food safety programme. □ The Health Care Risk Waste Management Policy will improve medical waste management, raise awareness and advance the Integrated Pollution and Waste Management Strategy. □ Environmental considerations are evident in the Health Care Risk Waste Management Policy; □ Careful consideration of appropriate insecticides for malaria control; □ Education programmes around cholera. □ The Department runs community based educational events to promote awareness, participation and capacity development. □ The malarial control programme, health and hygiene and sanitation and water quality programmes benefits primarily previously disadvantaged communities. □ The impact of insecticides used in the malaria control programme on ecological integrity is monitored. □ The Department has good relationships with the partner departments as detailed in the previous table. Closer cooperation with the KwaZulu-Natal Department of Agriculture and Environmental Affairs is being forged - particularly throug the implementation of the Department's environmental management plan and Health Care Risk Waste Management Policy 			
Problems and constraints in achieving complian	ice Rec	documents. Recommendations for cooperative environmental governance and environmental management			
□ No clearly delineated roles and responsibilities between key stakeholders □ Challenges faced in the devolution of some services to the local sphere of government as prescribed in national legislation		The exchange of information between strategic partners must be facilitated to promote environmental management Strengthening partnerships between all departments with respect to all policies administered by them will enhance coordination and prevent duplication. Strengthening the partnership with the Department of Agriculture and Environmental Affairs with regard to health care risk waste			
 Some public health programmes, e.g. malaria programme, involve extensive use of substance migrate, bio accumulate and persist in the envi and if not properly handled, might be detriment human health Lack of clear and proper coordination of services Some principal national legislation are old and 	res that ironment; tal to	management will reduce areas of duplication. Facilitation of the implementation of the Department's environn and affected parties will go a long way in ensuring cooperative	nental management plan, particularly support from the interested environmental governance		

Table 10: DEPARTMENT OF HOUSING

Focus area of analysis	Strategic	partners	Policy & Legislative Provision			
☐ Investing in infrastructure development.		onal Departments of Water Affairs and Forestry, Land Affairs,	Housing Act No. 107 of 1997 and associated Amendment Acts			
☐ Housing delivery.		erals and Energy	National Housing Code			
 Housing programme for HIV/AIDS victims. 		vincial departments of Agriculture and Environmental Affairs,	Urban Development Framework (1997)			
 Resettlement programme and slum clearing. 		nsport, Public Works, Traditional & Local Government Affairs	Rural Development Framework (1997)			
Promoting urban economic development	☐ Esk		Habitat Agenda (1996)			
☐ Contribution to the eradication of poverty and	☐ Dev	elopment Bank of South Africa				
inequality.						
Environmental legislative provisions to be co	nsidered	Compliance to NEMA principles				
(Strategic Partners)						
National Environmental Management Act No. 107 of	1998		economic and environmental sustainability, however practical			
NEMA EIA Regulations (2006)		implementation of these principles is limited.				
Development Facilitation Act No. 67 of 1995		 Housing provided in programmes has been on the basis of sing 				
National Water Act No. 36 of 1998			ves of up to 15% of the housing subsidy amount to encourage			
Conservation of Agricultural Resources Act No. 43 of		high-density development on well-located land.	to the common than the contract of the contrac			
Atmospheric Pollution Prevention Act No. 45 of 1969	5	Provincial housing project approval is dependent on adherence to the pre-scribed township establishment process				
KwaZulu-Natal Heritage Act No. 10 of 1997		ensures compliance with legislative provisions and environmental principles.				
Natal Town Planning Ordinance No. 27 of 1949		Inclusion of environmental considerations in housing legislation and policy.				
White Paper on Water and Sanitation		 The National Housing code identifies principles, strategies and processes for sustainable housing development. The rural and urban development frameworks include the impacts of housing development on the environment 				
White Paper on Environmental Management Policy Green Paper on Development and Planning		☐ Environmental considerations are included into housing legislation and policy.				
Green Faper on Development and Flamming		Provincial housing project approval is dependant on adherence to the pre-scribed township establishment process, which				
		ensures compliance with legislative provisions and environment				
		Planning at a local level tends to be poorly integrated, compromising the incorporation of environmental considerations.				
		Provincial requirement that housing projects based on inclusive (social compact) agreements with relevant sta				
		although community and other authority participation may be lin				
			riven process, skills transfer, community empowerment and			
		transparency.				
		 Housing subsidy programme in rural areas with dispersed settle 				
		 National Housing Policy includes fairness and equity in terms or 				
			isions for environmentally sustainable housing developments,			
		although not always applied.				
		 Protection of ecological integrity included in policy and legislation 				
			own as the Red Book), includes provisions for environmentally			
		sustainable settlement formation.	for implementation assuides recommendations for account			
			for Implementation provides recommendations for energy and			
		water efficient housing and for urban greening. National Norms and Standards for permanent residential stru	ictures, includes minimum specifications for aspects that are of			
		environmental concern, including water, sanitation, roads and s				
		 Provincial housing departments are passive participants in the IDP process. The role of provincial housing departments in legislative processes, such as DFA and EIA, is uncertain. 				
		The fold of provincial flousing departments in registative process	oss, sast as St /1 and Elft, is unjustain.			

Problems and constraints in achieving compliance		Recommendations for cooperative environmental governance and environmental management		
1	Capacity gaps are central to the inability of the Housing		Protocol's and MoU's between relevant strategic partners need to be created.	
İ	Department to achieve compliance with environmental		The role and responsibilities of the Provincial department, and local authorities/developers, in the development and	
	legislative provisions and NEMA principles.		authorization processes needs to be defined.	
ı	No arrangements exist between the DAEA and Housing		The responsibility in terms of costs for undertaking mitigatory measures to minimize environmental impacts for housing	
-	to facilitate discussion around environmental		developments needs to be clarified.	
1	management. No clear protocols or MoU's exist to	1	·	
	ensure cooperative environmental governance.			
	No pre-application environmental screening checklist			

Table 11: DEPARTMENT OF ECONOMIC DEVELOPMENT

Focus area of analysis	Strategic partners	Policy & Legislative Provision		
□ Investment in Economic Structure □ Develop and promote SMMEs and social enterprises □ Facilitate and promote BBBEE □ Create a business environment conducive to the creation of sustainable jobs □ Investment projects & promoting rural economic growth □ Facilitate and promote integrated economic development planning □ Facilitate trade and the inflow of Foreign Direct Investment □ Drive sector development programmes and skills development	 □ National Departments of- Treasury, Trade and Industry; Provincial and Local Government; Arts, Culture and Tourism; Agriculture; Land Affairs; Science and Technology. □ Provincial Departments of Treasury; Traditional & Local Government Affairs, □ Municipalities and Traditional Authorities. □ Industry associations □ Commercial Banks and financial institutions □ Private Sector □ Ithala development corporation □ Chamber of Commerce 	Reconstruction and Development Programme of 1994 Growth, Employment and Redistribution Macroeconomic Strategy Provincial Growth & Development Strategy Provincial Industrial Development Strategy Provincial Spatial Economic Development Strategy Local Economic Development Framework Integrated Development Plan Accelerated Shared Growth Initiative of South Africa National Spatial Development Plan Provincial Growth and Development Strategy		
Environmental legislative provisions to be conside (Strategic Partners) National Environmental Management Act No. 107 of 19 Environment Conservation Act No. 73 of 1989 ECA EIA Regulations (1997) Development Facilitation Act No. 67 of 1995 National Water Act No. 36 of 1998 Conservation of Agricultural Resources Act No. 43 of 1	Description □ SDI, PGDS and PSEDS guiding principles link with NEMA	□ SDI, PGDS and PSEDS guiding principles link with NEMA principles to promote sustainable development. □ Spatial Environmental Management Framework for LSDI guides decision making taking environmental considerations into account. □ The Environmental Information Management System of the DTI will have implications for decision-making for DED both internally & externally.		
Atmospheric Pollution Prevention Act No. 45 of 1965 KwaZulu-Natal Heritage Act No. 10 of 1997 KwaZulu-Natal Land Affairs Act No. 11 of 1992 Natal Town Planning Ordinance No. 27 of 1949 Hazardous Substances Act No. 15 of 1973 Coastal legislation, policies etc (where applicable)	 ☐ KwaZulu-Natal Economic Council promotes co-ordination betw society. ☐ Improved information-sharing and visible participation in bilatincrease participation, transparency on environmental issues. T ☐ Social responsibility and poverty alleviation programmes promo ☐ The environmental goods and services industry will benefit forums; cleaner production and cleaner technology will be prom ☐ Environmental compliance in the business sector will be suppor ☐ Promotion of EMS with business development in IDZ's. ☐ Strengthening compliance with NEMA principles for sustainable 	een businesses, labour, local government, parastatals and civil eral and multilateral arrangements with other departments will his will in turn contribute to empowered decision-making the environmental justice and equity. from increased information-sharing through new and existing oted ted through environmental incentives.		
Problems and constraints in achieving compliance		Facilitation of strategic stakeholder partnerships in the development of the provincial economy Recommendations for cooperative environmental governance and environmental management		
Existing arrangements and activities contributing cooperative environmental governance and environmental management are limited. No arrangements exist between the DAEA and D facilitate discussions around environmental management.		complete the table information for 2008 reporting.		

Table 12: DEPARTMENT OF ARTS, CULTURE AND TOURISM

FOCUS AREA OF ANALYSIS		STRATEGIC PARTNERS	POLICY & LEGISLATIVE PROVISION
To promote respect for cultural diversity and the		DWAF	Culture Promotion Act No. 35 0f 1983
advancement of artistic disciplines into viable		NDA	Cultural Affairs Act No. 65 of 1989
industries.		DAEA	South African Geographical Council Act
To develop and implement an effective stakeholder		Department of Local and Traditional Affairs	National Language Policy Framework, 2003
management strategy.		District Municipalities	Pan South African Language Board (PANSALB) Act No. 59 of
To create and monitor a public entity management		EKZNW	1995
framework.			KwaZulu-Natal Parliamentary Official Languages Act No. 10 of
☐ To provide library and information services which, are			1998
free, equitable and accessible, provide for the			KwaZulu Archives Act No. 12 of 1992
information, reading and learning needs of people to			KwaZulu Library Act No. 18 of 1980
promote a culture of reading, library usage and	1		Tourism Act No. 72 of 1993
lifelong learning.			Natal Sharks Board Ordinance No. 10 of 1964
			KwaZulu-Natal Tourism Act No. 2 of 2002
			Intergovernmental Relations Framework Act No. 13 of 2005
	1		Public Finance Management Act of 1999
	1		Labour Relations Act of 1999
			Public Service Act of 1994
			Employment Equity Act of 1999
			Preferential Procurement Framework Act of 2000
ENVIRONMENTAL LEGISLATIVE PROVISIONS TO BI	E	COMPLIANCE T	O NEMA PRINCIPLES
CONSIDERED (STRATEGIC PARTNERS)			
National Environmental Management Act (Act No. 107 of 19	98)		
Environmental Conservation Act (Act No. 73 of 1989)			
White paper on Environmental Management Policy (1998)			
White paper on Integrated Pollution and Waste Managemen	t for		
South Africa (2000)			
National Waste Management Strategy			
KwaZulu-Natal Conservation Act (Act No. 29 of 1992)			
Nature Conservation Ordinance No. 15 of 1974			
PROBLEMS AND CONSTRAINTS IN ACHIEV	/ING	RECOMMENDATIONS FOR COOPERATIVE ENVIRONMEN	TAL GOVERNANCE AND ENVIRONMENTAL MANAGEMENT
COMPLIANCE			
☐ Lack of awareness of environmental issues		 DAEA to assist in increasing awareness of environmenta 	l issues and environment-related legal issues

Table 13: DEPARTMENT OF TRANSPORT

Focus area of analysis	Strategic partners	Policy & Legislative Provision
☐ Maintenance of roads and road infrastructure ☐ Upgrading of roads and road infrastructure ☐ Planning and construction of new roads and bridges	 □ Department of Agriculture and Environmental Affairs □ Department of Water Affairs and Forestry □ KZN Wildlife □ Department of Minerals and Energy □ Department of Traditional Affairs and Local Government □ District Councils and municipalities □ Community Structures 	KZN Provincial Roads Act (Act 4, 2001) KZN Provincial Roads Act Regulations National Land Transport Transition Act (Act 22, 2000) KZN Road Traffic Act (Act 7, 1997)
Environmental legislative provisions to be considered (Strategic Partners)	Compliance to NEMA principles	
□ National Environmental Management Act (Act 107, 1998) □ National Environmental Management Act Regulations □ National Environmental Management Act Regulations □ The use natural road building materials is done in a responsible manner recognizing that they are non-renewable reactions of departmental activities on the environment are minimised and/or remedied. □ The department consults and interacts with relevant government departments and community organizations in enspolicies and procedures do not adversely affect the environment.		nsible manner recognizing that they are non-renewable resources. vironment are minimised and/or remedied. rnment departments and community organizations in ensuring that its
Problems and constraints in achieving compliance	Recommendations for cooperative environmental governa	
Capacity constrains in ensuring that contractors employ by the department comply with environment management plans. Lack of clarity between the roles played by departments of Minerals and Energy and Agriculture at Environmental Affairs in environmental management. Conflicting objectives of infrastructure provision at environmental considerations in a developmental state.	DAEA. ☐ Limited provincial coordination in infrastructure planning. Improve land use planning efforts between municipalities and	er interactions between the Departments of Minerals and Energy and and DAEA.

Table 14: DEPARTMENT OF SPORT AND RECREATION

Focus a	rea of analysis	Strategi	partners	Policy & Legislative Provision	
	To ensure that sport and recreation is accessible		DAEA	The National Sport and Recreation Act No. 110 of 1998	
	to all of the people of KwaZulu-Natal, especially		Department of Local and Traditional Affairs	The National Sport and Recreation Amendment Act No. 18 of	
	previously disadvantaged people, rural		District Municipalities	2007	
1	communities, the disabled and women		Department of Education	The White Paper on Sport and Recreation	
	To co-ordinate co-operative governance and the		Department of Health	Constitution of the Republic of South Africa No. 108 of 1996	
1	involvement of stakeholders to ensure alignment		Department of Transport	The South African Boxing Act No. 11 of 2001	
	with the provincial sport and recreation policy		Department of Public Works	Public Service Act	
	To implement sport and recreation policy and		Department of Community, Safety and Liaison and	Public Finance Management Act	
	provide funding for sport and recreation		SAPS	Labour Relations Act	
	agencies in the province		Department of Social Welfare		
	To host and co-host major provincial, national		Office of the Premier		
	and international sporting events		Department of Correctional Services		
	To accelerate the delivery of sport and				
	recreation in the province through mass				
	participation of the citizens in KwaZulu-Natal				
	To achieve excellence in sport and recreation				
Environ	mental legislative provisions to be considered	Co	mpliance to NEMA principles		
(Strateg	ic Partners)				
	National Environmental Management Act (Act No.		EIA's conducted for listed projects		
ı	107 of 1998)		· •		
	☐ Environmental Conservation Act (Act No. 73 of 1989)				
	(1998)				
	White paper on Integrated Pollution and Waste				
	Management for South Africa (2000)	1			
	National Waste Management Strategy				
	KwaZulu-Natal Conservation Act (Act No. 29 of 19	92)			
	Nature Conservation Ordinance No. 15 of 1974				
	ns and constraints in achieving compliance		commendations for cooperative environmental governa	<u> </u>	
	☐ Lack of awareness of environmental issues and legislative		DAEA to assist with funding for environmental management-related activities Facilitate environmental compliance by including environmental-management related conditions in the service level		
	requirements		Facilitate environmental compliance by including environmental		
	 Department transfers funding to municipality and project 		agreements entered to by the Department with municipalities MOU with DAEA on environmental compliance issues		
	implementation done by municipalities (department has		MOU with DAEA on environmental compliance issues		
	ted control on how projects are implemented)				
	nding provided to municipalities can not be used for E				
	EIA is considered to be part of project feasibility stud	у			
whi	ch is the responsibility of the recipient municipalities				

National departments

Table 15: DEPARTMENT OF MINERALS AND ENERGY

FOCUS AREA OF ANALYSIS	STRATEGIC PARTNERS	POLICY & LEGISLATIVE PROVISION
The following key areas are relevant: ➤ Prospecting ➤ Mining ■	 DWAF NDA DAEA Department of Transport Department of Local and Traditional Affairs District Municipalities EKZNW 	 Mineral and Petroleum Resources Development Act (Act No. 28 of 2002) White Paper on Minerals and Mining Policy, 1998 Environmental Management Policy, 1998List the Acts from which the Core Function derives its mandates for the Focus Area
ENVIRONMENTAL LEGISLATIVE PROVISIONS TO BE CONSIDERED (STRATEGIC PARTNERS)	COMPLIANCE T	O NEMA PRINCIPLES
National Environmental Management Act (Act No. 107 of 1998) Environmental Conservation Act (Act No. 73 of 1989) White paper on Environmental Management Policy (1998) White paper on Integrated Pollution and Waste Management for South Africa (2000) National Waste Management Strategy KwaZulu-Natal Conservation Act (Act No. 29 of 1992) Nature Conservation Ordinance No. 15 of 1974		ples, norms and standards and list arrangements for gement, e.g. participation in forums and committees.
PROBLEMS AND CONSTRAINTS IN ACHIEVING COMPLIANCE	RECOMMENDATIONS FOR COOPERATIVE ENVIRONMEN	TAL GOVERNANCE AND ENVIRONMENTAL MANAGEMENT
 Limited capacity to undertake monitoring and compliance inspections Lack of communication between the State Organs Lack of understanding of mining legislation by the Departments 	➤ Improve level of engagement amongst the	e State Organs

Table 16: DEPARTMENT OF WATER AFFAIRS AND FORESTRY

Environmental legislative provisions to be consi (Strategic Partners)	ed Compliance to NEMA	A principles	
National Environmental Management Act (1998 NEMA EIA Regulations White Paper on Environmental Management Policy	based resource Develop criteria Promote linkag Form a partner Promote forest Community Fo land managers Assisting with decision-makin Partnerships w Greening comm conducted in co Community Fo putting in licent Community Fo services. This i The DWAF	es, through working in partnership with gover and indicators for sustainable woodland mes between community growers and compaship with the Working for Water Programmery activities through provincial government or restry will communicate the content of the understand their obligations submitting applications to the Licence Agaround environmental considerations ill be formed both with government and civil mittees will be formed and technical and mollaboration with these partners restry assists in the greening of schools, clir restry shall advise communities on suitable applications through the Licence Assessing the street of the strategic plan for KwaZulus series to the strategic plan for KwaZulus series will ensure that it works in partnerships reflected in the strategic plan for KwaZulus.	anagement anies departments and municipalities Veld and Forest Fire Act to ensure that landowners and assessment Advisory Committee will ensure third-party assessment advice provided across the range of projects nics and other institutions ole or priority areas for new afforestation and assist in ment Advisory Committee of with provincial government departments in delivering its
Problems and constraints in achieving compliance		or cooperative environmental governance and	
 Limited capacity to assist small growers to or with environmental regulations Limited awareness of IEM requirements in pla of woodlot. Lack of clarity on roles and responsibilities between DAEA and DWAF (water related activities) 	provincial goveing Coordinate with Affairs in terms Integrate activi	rnment departments h Chief Directorate: Development Planning of the Land Use Management System and	m 2002 onwards To Streamline Water Use Licensing
Focus area of analysis	ategic partners		Policy & Legislative Provision
New afforestation and forest enterprise development Woodland management Greening NWA implementation programme National Water Resource Strategy Catchment Management Strategies	Department of Agricult License Advisory Asse KZN Wildlife Department of Land Af	fairs nal Affairs and Local Government	National Forests Act, No 84 of 1998. National Veld and Forests Fire Act, No 101 of 1998. White Paper on Sustainable Forest Development in South Africa, 1996 National Forestry Action Plan of September 1997 National Water Act 36 of 1998 National White Paper on Water Policy 1997

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Extraordinary
Provincial
Gazette of
of KwaZulu-Natal

13 May 2009

Research Institutions
Farmer Support Group (FSG)
District Councils and municipalities
Community Development Committees
Urban greening committees
Fire Protection Association

Table 17: AMAFA AKWAZULU-NATALI

FOCUS AREA OF ANALYSIS	STRATEGIC PARTNERS	POLICY & LEGISLATIVE PROVISION
Conservation, Preservation and Management of Provincial heritage resources ENVIRONMENTAL LEGISLATIVE PROVISIONS TO BE CONSIDERED (STRATEGIC PARTNERS) National Environmental Management Act No. 107 of 1998 Environment Conservation Act No. 73 of 1989 NEMA EIA Regulations (20067) National Water Act No. 36 of 1998 KwaZulu-Natal Nature Conservation Management Nature Conservation Ordinance 15 of 1974 National Forest Act No. 84 of 1998 Subdivision of Agricultural Land Act (Act No 70 of 1970) Agricultural Pests Act (Act No 36 of 1983)	□ The establishment and operationalisation of compliance the KZN Heritage Act No. 10 of 1997 and other legislatio Heritage Permit Review Committee has been formed to the heritage resources directly or indirectly affected and the Built Environment Committees have been established to conservation worthy. □ The establishment of norms, standards and impact asset criteria to ensure effective decision-making on Heritage I Assessments compiled as part of the EIA process. □ Streamlined application procedures and guidelines for all age □ Establishment of permit review committees to advise on resources and the environs thereof are properly manage Establishment of Built Environment Committees to advise of walkways, signage, etc	deal with applications on intrusive research work while ensuring that environs thereof are properly managed. deliberate and approve built heritage resources which are assement impact terations or demolition of structures or part thereof over 60 years of the approval of intrusive research work whilst ensuring that heritage deep on the preservation of the built environment and historic landscapes is to tourists and the environmental impact thereof e.g. the installation deservation of rock art and other archaeological and palaeontological ric landscapes, in particular historic trees.
PROBLEMS AND CONSTRAINTS IN ACHIEVE COMPLIANCE Limited awareness by strategic partners Lack of cooperation by some developers are or consultants	□ Awareness campaigns: Road shows to resun	ne in October 2008. This is an ongoing process use of large expanses of land usually rich in heritage

SECTION 5

RECOMMENDATIONS FOR ENVIRONMENTAL MANAGEMENT AND COOPERATIVE GOVERNANCE

Recommendations for cooperative environmental governance are presented in the tables relating to specific functions and activities of the relevant organs of state. This section provides a general overview of the mechanisms that may be employed to promote environmental management, including the objectives of IEM as explained in Chapter 5 of NEMA.

5.1 The promotion of Integrated Environmental Management (NEMA Ch.5)

In promoting consistency in the exercise in functions, IEM processes already underway must be identified and consolidated. Furthermore, the mechanisms of cooperative environmental governance, already implemented by the various organs of state, must be enhanced. Table 18 is a first attempt to identify mechanisms and IEM tools already in existence to meet the objectives of IEM, as spelled out in Chapter 5 of NEMA. Recommendations are offered that may be considered in future alignment, consolidation and implementation.

5.2 Performance monitoring

The EIP is intended to ensure that KwaZulu-Natal complies with relevant legislative provisions, and that there is cooperation, coordination and harmonisation of provincial interdepartmental policies, plans and programmes. Reporting and performance monitoring are two activities that support these requirements.

5.2.1 KZN Approach towards monitoring performance and compliance

The KZN Action Plan for EIP Implementation reflects three objectives:

- Strengthen the EIP process in KwaZulu-Natal
- Improved coordination and monitoring
- Promote the objectives of IEM

The Action Plan identifies key actions and milestones that will contribute to the achievements of each objective and in turn lead to improvements in cooperative environmental governance in the Province. These actions are mostly focussed on the DAEA's performance.

5.2.2 Performance information required for monitoring and audit verification

The development of performance indicators is an evolutionary process, and in KZN will be the result of the ongoing consultative process with the relevant organs of state, in conjunction with self-assessment processes undertaken by departments. The aim is to integrate indicators already in use by the various departments to serve the needs of EIP monitoring with minimum duplication.

Table 18: An overview of existing mechanisms and tools for IEM in KwaZulu-Natal

IEM objective	Existing mechanism or IEM tools	Recommendation
Promote integration of NEMA principles into the making of all decisions that may affect the environment	 DWAF Licence Assessment Advisory Committee DAEA Environmental Database & Decision Support System (EDDSS) 	 Develop activity based decision making criteria in consultation with line function departments Include principles in EDDSS
Identify, predict & evaluate impact on the environment in order to minimise negative impacts and maximise benefits of activities.	 EIA Regulations managed by environmental authority. Development planning process managed by DLGTA DFA process managed by the Tribunal DWAF Licence Assessment Advisory Committee DWAF SEA DLGTA GIS 	 Standardise assessment methodologies & criteria Develop activity based decision making criteria
Adequate and appropriate opportunity for public participation in environmental decision-making.	 DEAT NEMA Guide DWAF Public Participation Guidelines DEAT EIA Regulations and EIA guideline documents 	 Develop activity based standards for public participation Develop framework for public responsibility
Consideration of environmental attributes in management and decision-making.	 SDI EMF DWAF SEA KZN Wildlife's Strategic Conservation Planning and Development Project, aimed at improved biodiversity management. KZN GIS Forum 	 Integrate all GIS information into single database accessible to all stakeholders, identify stakeholder responsibility Develop activity based decision making criteria Develop financial mechanisms with Department of Finance
Employment of modes of environmental management best suited to particular activities.	DWAF SEA DEAT EMF'S	 Develop activity based standards in consultation with private sector Application of a variety of IEM tools best suited for particular activity
Coordination of activities	 □ EIA Regulations managed by environmental authority □ KZN Service Providers Forum (DOT) □ DWAF Provincial Liaison Committee 	 Establish environmental committees on regional and local municipal levels Clarify legislative overlaps and uncertainties viz. Minerals Act and ECA Regulations, DFA and ECA Regulations Establish Local Government environmental capacity building programme
Identification of sensitive geographical areas	 Mkondeni, Rosseta EMF's Umsunduzi EMF Umhlathuze EMF KZN State of Environment Report (Draft) DWAF SEA KZN Wildlife's Strategic Conservation Planning and Development Project, aimed at improved biodiversity management. KZN Strategic Coastal assessment 	□ Integration of sectoral spatial data into single database

JEM objective	Existing mechanism or IEM tools	Recommendation
Information dissemination	 EIA Regulations managed by environmental authority DAEA waste web site DLGTA Development Planning Register 	☐ Make EDDSS available on website
Reporting on information, knowledge, and methodology gaps	□ NEMA Regulations Scoping and Impact Assessment Reports □ KZN SOER (Draft)	□ Develop feedback systems for Sustainable Development Performance Report & Human Rights Commission Report □ Reporting requirements & indicators to be integrated □ Encourage information gap reporting in impact assessment process
Establish mechanisms for monitoring and management of impacts	 □ DAEA Monitoring and Enforcement components □ Richards Bay, Newcastle, Pietermaritzburg and Durban, Ugu Air Quality Monitoring Programmes 	☐ Develop activity based Environmental Management Plan standards

ANNEXURE 1: NATIONAL ENVIRONMENTAL MANAGEMENT ACT (1998) PRINCIPLES

THEMES	National Environmental Management Act No. 107 of 1998 PRINCIPLES
Sustainable	Development must be socially, environmentally and economically sustainable.
Development	 Pollution and degradation of the environment are avoided, or, where they cannot be altogether avoided, are minimised and remedied. Waste is avoided, or where it cannot be altogether avoided, minimised and re-used or recycled where possible and otherwise disposed of in a responsible manner.
	The use and exploitation of non-renewable natural resources is responsible and equitable, and takes into account the consequences of the depletion of the resource.
	The development, use and exploitation of renewable resources and the ecosystems of which they are part do not exceed the level beyond which their integrity is jeopardised.
Environmental Justice and	 Environmental management must place people and their needs at the forefront of its concern, and serve their physical, psychological, developmental, cultural and social interest equitably
Equity	 The right of workers to refuse work that is harmful to human health or the environment and to be informed of dangers must be respected and protected. The environment is held in public trust for the people, the beneficial use of environmental resources must serve the public interest and the environment must be protected as the people's common heritage.
	Environmental justice must be pursued so that adverse environmental impacts shall not be distributed in such a manner as to unfairly discriminate against any person, particularly vulnerable and disadvantaged persons.
	Equitable access to environmental resources, benefits and services to meet basic human needs and ensure human well-being must be pursued and special measures may be taken to ensure access thereto by categories of persons disadvantaged by unfair discrimination.
	Negative impacts on the environment and on peoples environmental rights be anticipated and prevented, and where they cannot be altogether prevented, are minimised and remedied.
Participation, Empowerment and	□ The participation of all interested and affected parties in environmental governance must be promoted, and all people must have the opportunity to develop the understanding, skills and capacity necessary for achieving equitable and effective participation, and participation by vulnerable and disadvantaged peoples must be ensured.
Transparency	Decisions must take into account the interests, needs and values of all interested and affected parties, and this includes recognising all forms of knowledge, including traditional and ordinary knowledge.
	Community wellbeing and empowerment must be promoted through environmental education, the raising of environmental awareness, the sharing of knowledge and experience and other appropriate means.
	 Decisions must be taken in an open and transparent manner, and access to information must be provided in accordance with the law. The vital role of women and youth in environmental management and development must be recognised and their full participation therein must be promoted.
Cooperative Governance	 There must be intergovernmental coordination and harmonisation of policies, legislation and actions relating to the environment. Actual or potential conflicts of interest between organs of state should be resolved through conflict resolution procedures.
Governance	□ Global and international responsibilities relating to the environment must be discharged in the national interest.

THEMES	National Environmental Management Act No. 107 of 1998 PRINCIPLES
Ecological	The disturbance of the ecosystem and loss of biological diversity are avoided, or, where they cannot be altogether avoided, are minimised and remedied.
Integrity	The disturbance of landscapes and sites that constitute the nation's cultural heritage is avoided, or where it cannot be altogether avoided, is minimised
	and remedied.
·	The development, use and exploitation of renewable resources and the ecosystems of which they are part do not exceed the level beyond which their integrity is jeopardised.
	Sensitive, vulnerable, highly dynamic or stressed ecosystems, such as coastal shores, wetlands and similar systems require specific attention in
	management and planning procedures, especially where they are subject to significant human resource usage and development pressure.
Integration of	Environmental management must be integrated, acknowledging that all elements of the environment are linked and interrelated, and it must take into
environmental	account the effects of decisions on all aspects of the environment and all people in the environment by pursuing the selection of the best practicable
considerations	environmental option.
into decision – making	Responsibility for the environmental health and safety consequences of a policy, programme, project, product, process, service or activity exists throughout its life cycle.
Itlakiliy	The costs of remedying pollution, environmental degradation and consequent adverse health effects and of preventing, controlling or minimising further pollution; environmental damage or adverse health effects must be paid for by those responsible for harming the environment.
	A risk-averse and cautious approach is applied, which takes into account the limits of current knowledge about the consequences of decisions and actions.
	The social, economic and environmental impacts of activities, including disadvantages and benefits, must be considered, assessed and evaluated, and
	decisions must be appropriate in the light of such consideration and assessment
	Negative impacts on the environment and on peoples environmental rights be anticipated and prevented, and where they cannot be altogether prevented, are minimised and remedied.

ANNEXURE 2: ACTION PLAN FOR EIP IMPLEMENTATION (2008-2012)

Outcome (results)	Commitment/ Measurable objective	Output (deliverables)	Performance Indicators	Performance Target	Responsibility	Time-frames
	Develop a provincial EIP Implementation system.	System in place	Database of provincial stakeholders Resources allocated to Environmental Governance function (DAEA & stakeholders, e.g. champions identified).	1	DAEA All identified departments and stakeholders	April 2009
Improved cooperative environmental governance			No. of EIP capacity building workshops	1 workshop /Dept/yaer		2008-2012
	Establish a provincial coordinating structure to facilitate interdepartmental	Provincial Committee for Environmental Coordination	Terms of reference for committee	1	DAEA All identified departments stakeholders	April 2009
	cooperation around environmental management	(PCEC)	No of meetings/annum	4	DAEA, All identified Departments / stakeholders	2008-2012
Improved institutional Arrangements	Promote the inclusion of EIP as an agenda item on all relevant Provincial Portfolio and/or Standing Committees.	relevant Provincial Portfolio and	Minutes of meetings and copies of reports provided to committees	100% attendance	DAEA & OTP	2008-2010
	5. Promote integration of	Identification of	All relevant structures identified.	List of	DAEA	Nov 2009

Outcome (results)	Commitment/ Measurable objective	Output (deliverables)	Performance Indicators	Performance Target	Responsibility	Time-frames
	environmental management into current intergovernmental structures with the aim to improve e minimize duplication.	relevant intergovernmental structures Participation in the identified structure	No of meetings attended and minutes	structures and their relevance Demand driven	Premier	2008-2009
	Promote environmental inclusion in the PGDS	DAEA represented on the relevant PGDS management structures.	Representation on relevant structures Attendance of meetings Environmental management provisions in PGDS	100%	DAEA	Demand driven
Environmental Management integrated into Agricultural development	7. Ensure implementation of NEMA Requirements for activities controlled under the CARA*	Protocol for the alignment of the CARA and the EIA application processes involving the cultivation of virgin land.	Protocol in place (roles and responsibilities, processes identified)	1	DAEA NDA	April 2010
	Promote environmentally sound agricultural development in sensitive environments.	Procedures and mechanisms to manage agricultural development in sensitive environments.	Sensitive environments identified Biodiversity targets for environmental sustainability incorporated in provincial planning frameworks including agriculture Bioregional Plans developed and published (NEMBA) for district municipalities	2 Bioregional Plans	DAEA KZN Wildlife	2008-2012
	Report on the State of the KZN Environment	KZN SoER	Provincial Issues identified Environmental Indicators developed	1 SoER 1 Set of Provincial Sustainability indicators	DAEA	June 2009
			Environmental Sustainability Monitoring Framework	Sustainability Monitoring Framework		June 2010
	10. Improve the	Systems	Environmental Information Management	1 system	DAEA	April 2010

Outcome (results)	Commitment/ Measurable objective	Output (deliverables)	Performance Indicators	Performance Target	Responsibility	Time-frames
	management of environmental Information	developed to manage environmental information	System	developed	DEAT	
	Promote standardization and coordinated decision-making through development of provincial norms & standards	Norms and standards	No of guideline documents in place	2 per year	DAEA DEAT	2008-2012
	12. Implement Environmental Compliance Monitoring and Enforcement in KZN.	Strategy for Environmental Compliance and strategy for Enforcement developed and implemented	Compliance strategy in place Enforcement strategy in place Implementation report	1 1 1 per year	DAEA	April 2011 2008-2012
	13. Improve regulation of Waste Management	Waste Management Policy	Implementation of Policy		DAEA	2008-2012
	14. Improve Waste Management in all municipalities	Guidelines for development of IWMP	Guideline document	1 Guideline document	DAEA DMs	2008-2012
Integrated Waste Management		Integrated Waste Management Plans	No of plans produced	2 per year		
	15. Articulate the roles and responsibilities on aspects of health care waste management	Protocol to clarify roles and enhance cooperation	Protocol in place (roles, responsibilities, processes)	1	DAEA KZN Health DWAF	Nov 2009
	Implement the health care risk waste management policy		No. of health care waste management committees No. of meetings per year for these	I Committee / district	DAEA KZN Health DWAF	April 2010

Outcome (results)	Commitment/ Measurable objective	Output (deliverables)	Performance Indicators	Performance Target	Responsibility	Time-frames
		Develop waste management plans	committee No. of public health institutions with waste management plans	All public health institutions to have waste management plans		
Development Planning	17. Promote the integration of environmental considerations into the IDP process*	Mechanisms to integrate environmental considerations in the IDP process.	Awareness raising campaigns Guidelines Environmental indicators Preparation and publishing of Bioregional Plans for District Municipalities (NEMBA)	1 per year 1 set of indicators per district / metro 1 Bioregional plans / district	DAEA DEAT DTLGA EKZNW	2008-2012
Environmental management integrated into departmental planning	18. Promote integration of environmental management into departmental functions*	Arrangements to facilitate environmental integration into departmental functions	Awareness programme for each department Meetings of PCEC MOU's with key provincial departments / stakeholders	1 Programme per Department /year 4 Meetings / year 1 MOU per year	DAEA All relevant provincial departments and stakeholders. (PCEC)	2008-2012
		Facilitate integration through the development of strategic environmental management tools e.g SEA, EMF	Develop strategic environmental management tools	1 tool per district municipality	DAEA DLGTA	2008-2012
	Identify strategies to increase environmental input on provincial planning decision-making structures.	Strategies identified	List of strategies	100%	DAEA	July 2009

Outcome (results)	Commitment/ Measurable objective	Output (deliverables)	Performance Indicators	Performance Target	Responsibility	Time-frames
	20. Participate in provincial planning forums		Minutes of meetings	100% attendance		2008-2012
Water resource protection and conservation	21. Streamline Water Use Licensing and EIA Authorisation processes for forestry and water resource management activities*	roles and responsibilities. Guideline	Process reviewed Roles defined Protocol developed Guideline reviewed and implemented	1 Protocol/ Revised guideline	DWAF DAEA DEAT	Nov 2011
Coastal Management and Biodiversity	22. Articulate roles and responsibilities in coastal management in line with the Marine Living Resource Act and the new ICM Legislation	roles and enhance cooperation.	Meetings, workshops and structures Roles defined Protocol developed	1 Protocol	DEAT DAEA EKZNW Others	June 2009
	23. Address DEAT targets for PA expansion	Stewardship Sites Expanded PA network	Percentage of land protected	10 % of land protected by 2012 (10 sites -190000 ha)	EKZNW	2008-2012
Air Quality & Climate Change	24. Improve institutional arrangement and governance around air quality and climate change issues	provincial Air quality forum	Forum Established No. of meetings	1 4/year	DAEA DEAT Municipalities Industry & Mining All relevant	October 2009
		Develop climate change vulnerability strategy	Vulnerability Strategy	1	government departments	Nov 2010
		Conduct climate change impact study for KZN	Climate change study	1		Nov 2011