

# Government Gazette Staatskoerant

REPUBLIC OF SOUTH AFRICA REPUBLIEK VAN SUID-AFRIKA

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#### GENERAL NOTICES

#### **NOTICE 1007 OF 2014**

INDEPENDENT COMMUNICATIONS AUTHORITY OF SOUTH AFRICA (ICASA)

CODE FOR PERSONS WITH DISABILITIES REGULATIONS

- 1. The Independent Communications Authority of South Africa (hereinafter referred to as "the Authority") hereby gives notice in terms of sections 4(3)(j) of the Independent Communications Authority of South Africa Act, 2000 (Act No. 13 of 2000) (hereinafter referred to as the "ICASA Act"), read with sections 4(1), 4(4) and 70 of the Electronic Communications Act, 2005 (Act No. 36 of 2005), regarding its intention to prescribe a Code for People with Disabilities contained in the schedule attached herewith.
- **2.** A copy of the proposed draft regulations is also available on the Authority's website at <a href="http://www.icasa.org.za">http://www.icasa.org.za</a> and in the Authority's Library at 164 Katherine Street, PinMill Farm, Sandton Block D, during the Authority's normal office hours.
- 3. Interested persons are invited to submit written representations on the draft regulations within twenty one (21) days of the date of publication of this notice by either registered mail, hand delivery, facsimile transmission or electronically (in Microsoft Word) for the attention of Nditsheni Hangwani, Code for People with Disability Project Leader at:

ICASA Private Bag X10002 Sandton 2146 Or

ICASA Block C Pinmil Farm 164 Katherine Street Sandton 2146

Or

Fax: (011) 566 3417

Telephone: (011) 566 3418

Or

E-mail: <u>nhangwani@icasa.org.za</u>

**4.** All written representations submitted to the Authority pursuant to this notice will be made available for inspection by interested

persons at the Authority's library and copies of such representations will be obtainable on payment of the prescribed fee.

- **5.** At the request of any person who submits written representations pursuant to this notice, the Authority will determine whether such representations or any portion thereof is confidential in terms of section 4D of the ICASA Act. If the request for confidentiality is refused, the person making the request will be allowed to withdraw such representations or portion thereof.
- **6.** The Authority will publish the final regulations in the government qazette.

NOMVUYISO BATYI ACTING CHAIRPERSON

DATE 27/10/2014

### DRAFT REGULATIONS ON CODE FOR PERSONS WITH DISABILITIES (PWD)

#### **SCHEDULE**

#### 1. DEFINITIONS

In these regulations, any word or expression to which a meaning has been assigned in the Act has the meaning so assigned, unless the context indicates otherwise:

"Act" means the Electronic Communications Act 2005 (Act No. 36 of 2005);

"Accessibility" means the ability by person with disabilities to equally access and benefit from broadcasting, telecommunications and postal services (including basic services in terms of Schedule 1 of Postal Services Act (Act No. 124 Of 1998);

"Audio description" means a verbal explanation of key visual elements in media and live productions;

"Audio Captioning" means a process of converting the audio content of television broadcast or other productions into text and displaying the text on a screen or monitor;

"**Disability**" means long-term or recurring physical, speech, hearing and visual impairment;

"Sign language" means a language that uses a system of manual, facial, and other body movements as the means of communication;

"Subtitle" means text which represents what is being said on the television screen;

"Regulations" means these Regulations on Persons with Disabilities, as amended from time to time;

"Universal design" means the design of products, environments, programmes and services to be usable by all people, to the greatest extent possible, without the need for adaptation or specialized design.

#### 2. PURPOSE OF THE REGULATIONS

The purpose of these regulations is to prescribe a Code for Persons with disabilities, which should be adhered to by Electronic Communications Service ("ECS") and Broadcasting Service (BS) licensees aimed at:

- (a) ensuring that persons with disabilities have access to ECS and BS;
- (b) ensuring that ECS and BS licensees comply with the Regulations; and
- (c) ensuring that ECS and BS licensees do not discriminate on the basis of disability.

#### 3. SCOPE OF REGULATIONS

These Regulations apply to ECS and BS licensees.

### 4. BASIC STANDARDS FOR AUDIO VISUAL BROADCASTING SERVICE LICENSEES

#### **SUBTITLES**

- (1) A Broadcasting service licensee must:
  - (a) provide subtitles as near synchronous to speech as is practicable;
  - (b) reflect the spoken word with the same meaning;
  - (c) construct subtitles to contain all obvious speech and sound effects;
  - (d) construct subtitles which contain easily read sentences, and commonly used sentences in a tidy and sensible format;
  - (e) give proper contrast between foreground and background colours.
  - (2) A broadcasting service licensee must implement 10% (ten percent) of subtitles in its first year of the Regulations coming into effect on all its channels and 10% for each remaining nine years.

#### **AUDIO CAPTIONING**

- (3) A broadcasting service licensee must ensure that they provide audio captioning in their programmes to benefit those who are hearing impaired or hard of hearing.
- (4) A broadcasting service licensee must implement 10% (ten percent) of audio captioning in its first year of the Regulations

coming into effect on all its channels and 10% for each remaining nine years.

(5) A licensee must submit annual reports to the Authority on the progress of their implementation of audio captioning. Reports should indicate the extent to which compliance with the regulations has taken place.

#### **AUDIO DESCRIPTION**

- (6) A broadcasting service licensee must ensure that they provide audio description in their programmes to benefit those who are blind and visually impaired.
- (7) A broadcasting service licensee must implement 10% (ten percent) of audio description in its first year of the Regulations coming into effect on all its channels and 10% for each remaining nine years except for public service announcements or emergencies which must be 100% all the times.
- (8) A licensees must submit annual reports to the Authority on the progress of their implementation. Reports should indicate the extent to which compliance with the regulations has taken place.

#### **CLOSE CAPTIONING**

(9) A broadcasting service licensee must implement 10% (ten percent) of close captioning in its first year of the Regulations coming into effect and 10% for each remaining nine years.

#### UNIVERSAL DESIGNED PRODUCTS AND SERVICES

(1) An ECS licensee must ensure that all telecommunications devices ready for purchase are universally designed in order to cater for the needs of persons with disabilities.

### HEARING AID COMPATIBILITY REQUIREMENTS FOR FIXED LINE HANDSETS

- (2) An ECS licensee must ensure that all its fixed line telephones being offered to the public have hearing aid compatibility requirement, Features, among others, to be included on the phones are:
  - (a) a standard rental telephone handset which includes one-touch dial memory, a lightweight handset and a built-in hearing aid coupler
  - (b) a telephone which amplifies the incoming caller's voice to suite the listener;
  - (c) a telephone which amplifies the speaker's voice, allowing the speaker to adjust the speech level to suite the listener;
  - (d) a handsfree telephone for a person who cannot hold a telephone handset;

- (e) an ancillary telecommunications product which has adjustable volume, tone and pitch controls to assist the user to hear the telephone ringing);
- (f) an ancillary telecommunications product which allows the connection of a second piece of equipment (e.g. a visual signal alert) in parallel with the existing telephone;
- (g) an ancillary telecommunications product in which the telephone handset is cradled, providing the handsfree operation;
- (h) a telephone adapting device which allows a person with cochlear implant to have access to the standard telephone service.

### VISUALLY IMPAIRED OR BLIND AID COMPATIBILITY REQUIREMENT FOR MOBILE HANDSETS

- (i) **Customized Displays** An ECS licensee must make provision for wireless device screens with better contrast, illumination, larger font size, and magnifying functionalities;
- (j) Alternate formats An ECS licensee must make provision for product information and billing in alternate formats (Braille, large print, electronic (plain text or HTML, audiocassette etc.) upon request. Accessible manuals should be available from the operators or accessed through the operators' website;

- (k) Braille An ECS licensee must make provision for phones that have built-in, or that make use of applications that have the capability of connecting via BlueTooth to a Braille device. When set up, it should support navigation and text input from a Braille keyboard;
- (I) **Screen Reader** An ECS licensee must make provision for a screen access application that provides individuals, who are blind or visually impaired, with the ability to read the text that is displayed on the computer screen with a speech synthesizer;
- (m) Voice Recognition ECS licensees must provide options for consumers to interact with their phone using their voice, or voice recognition;
- (n) Automatic Responses ECS licensees must provide program on wireless devices to answer automatically or redial certain calls or messages;
- (o) **Hands-free or One-Touch** ECS licensees must provide a hands-free device with a speakerphone, or assign certain functions to one button for dialing or other preprogrammed functions;
- (p) Licensees must submit annual reports to the Authority on the progress of their implementation. Reports should indicate the extent to which compliance with the regulations has taken place.

### 5. GENERAL REQUIREMENTS FOR COMMUNICATION AND INFORMATION PROVISION TO PERSONS WITH DISABILITIES

- (1) Free directory enquiries: Licensees must provide free directory services for consumers who are unable to use a printed directory because of a disability,;
- (2) **Emergency services:** Licensees should provide special numbers for emergencies services for person with disabilities. Access should be provided to fire, police, disaster management and ambulance emergency services;

**Priority fault repairs:** A Licensee must prioritise an urgent need to repair a handset for a disable customer.

- (3) **Customer Service Staff:** A Licensee must ensure that there are trained employees who can provide customer service and communicate with persons with disabilities in their stores;
- (4) **Demonstration of equipment:** A Licensee must ensure that they provide a demonstration in respect of the use of the equipment to persons with disabilities who visit a store before they purchase, where reasonably necessary.

#### (5) Access to information:

(a) Licensees must ensure that they provide printed material outlining accessible products for persons with disabilities in simple and reader friendly languages in all stores. Brochures, videos and other information should be provided to organisations that work with deaf people on a regular basis to ensure information is displayed on information stands and targeted to deaf people.

- (b) Advertisements and promotions for products and services specifically designed for persons with disabilities should be made available in accessible formats to relevant organisations of and for persons with disabilities in every province and upon request;
- (6) **Access to facilities:** Licensees must ensure that they reasonably accommodate persons with disabilities in all their facilities.

#### 6. PROMOTION OF AWARENESS AND COMPLIANCE

- (1) A Licensee should conduct frequent awareness campaigns, which seek to address among others rights of persons with disabilities, issues of accessibility, design, affordability and information on products.
- (2) A Licensee may collaborate with organisations and associations representing persons with disabilities on awareness programmes.

### 7. COMPLAINTS PROCESSES FOR ALL CATEGORIES OF DISABILITY

Licensees should develop complaints processes for persons with disabilities. These processes should be made available to all organisations representing persons with disabilities.

#### 8. CONTRAVENTIONS AND PENALTIES

Failure to comply with the Regulations will result in a penalty not exceeding R1 000 000, 00.

#### 9. REPEALED REGULATIONS

The Code on Persons with Disabilities Regulations published in Government Gazette No. 30441 of 2007 are hereby repealed.

#### 10. SHORT TITLE AND COMMENCEMENT

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Regulations	and	shall	come	into	effect	on	the	1st	April	2015	upon
These Regu	latior	ns are	called	the the	Code	for	Pers	sons	with	Disat	oilities

#### **NOTICE 1019 OF 2014**



Independent Communications Authority of South Africa
Pinmill Farm, 164 Katherine Street, Sandton
Private Bag X10002, Sandton, 2146

## EXPLANATORY MEMORANDUM ON THE DECISION TO AMEND THE DRAFT CODE FOR PERSONS WITH DISABILITIES REGULATIONS FOR PUBLIC COMMENTS

#### 1. BACKGROUND AND REASONS

The Independent Communications Authority of South Africa ("the Authority") hereby wishes to clarify its decision to amend the draft regulations on the Code for People with Disabilities ("the Draft Regulations") for further public consultation.

Acting in terms of section 70 of the Electronic Communications Act, 2005 (Act No. 36 of 2005) (ECA), the Authority published in *Government Gazette* No. 30441 of 7 November 2007, regulations for all licensees in Chapter 3 of the ECA on a code on people with disabilities. Moreover, section 2 (h) of the Objects of the ECA stipulates that the primary mandate of the Authority is to promote the empowerment of historically disadvantaged persons, including ... challenges for people with disabilities.

On 28 March 2014, the Authority published the draft regulations on the Code for People with Disabilities in *Government Gazette* No 37486 to engage with interested parties and afforded them an opportunity to make written and oral representations.

The draft Regulations are meant to address the gaps that were identified during the provincial workshops and public hearings with regards to services offered by Electronic Communications Service (ECS) and Broadcasting Service (BS) licensees.

The Authority had decided to amend the draft regulations for the following reasons:

- 1.1 The Authority decided to use the term "persons" instead of "people" as contained in the amended ECA of 2013.
- 1.2 The Authority was advised during the provincial workshop that the term hearing impaired should be used instead of deaf.
- 1.3 The Authority decided that the implementation for Audio Description and Close Captioning should be 10 percentage in its first year of the Regulations coming into effect on all its channels and 10% for each remaining nine years instead of 50 percentage as the latter (50%) is not practical.
- 1.4 The Authority decided to remove National Relay System (NRS) as the Authority further needs to conduct an investigation on how other countries operate and that government need to play a vital role in this. The Authority realised that to set up a NRS will be very costly and that the system is only available in very few developed countries.
- 1.5 The Authority deleted the examples as the Authority is technology neutral and that technology changes all the time. The Authority further deleted references to specific models as examples in sub regulations (a) (i) to (viii) as such may become redundant over time, which would create difficulties in interpreting these provisions.

- 1.6 The Authority removed the part on Tactile or Clearly Defined Keys as they are not practical for smartphones since the keys are 'virtual'.
- 1.7 The Authority deleted part on Billing management as it is covered under (Visually impaired or Blind Aid Compatibility Requirement for Handset) (Alternate formats).
- 1.8 The Authority added 01 April 2015 as the date for commencement as there was a concern that the Draft Regulations are silent on the commencement date of the final regulations.

#### 2. INVITATION FOR WRITTEN REPRESENTATIONS

- 2.1 The Independent Communications Authority of South Africa (hereinafter referred to as "the Authority") hereby gives notice in terms of sections 4(3)(j) of the Independent Communications Authority of South Africa Act, 2000 (Act No. 13 of 2000) (hereinafter referred to as the "ICASA Act"), read with sections 4(1), 4(4) and 70 of the Electronic Communications Act, 2005 (Act No. 36 of 2005), regarding its intention to prescribe a Code for People with Disabilities contained in the schedule attached herewith.
- 2.2 A copy of the proposed draft regulations is also available on the Authority's website at <a href="http://www.icasa.org.za">http://www.icasa.org.za</a> and in the Authority's Library at 164 Katherine Street, Pinmill Farm, Block D, Sandton, during the Authority's normal office hours.
- 2.3 Interested persons are invited to submit written representations on the draft regulations within twenty one (21) days of the date of publication of this notice by either registered mail, hand delivery, facsimile transmission or electronically (in Microsoft Word) for the

attention of Nditsheni Hangwani, Code for People with Disability Project Leader at:

**ICASA** 

Private Bag X10002

Sandton

2146

Or

**ICASA** 

Block C

Pinmil Farm

164 Katherine Street

Sandton

2146

Or

Fax:

(011) 566 3417

Telephone: (011) 566 3418

Or

E-mail: nhangwani@icasa.org.za

- 2.4 All written representations submitted to the Authority pursuant to this notice will be made available for inspection by interested at the Authority's library and copies of such persons representations will be obtainable on payment of the prescribed fee.
- 2.5 At the request of any person who submits written representations

pursuant to this notice, the Authority will determine whether such representations or any portion thereof is confidential in terms of section 4D of the ICASA Act. If the request for confidentiality is refused, the person making the request will be allowed to withdraw such representations or portion thereof.

2.6 The Authority will publish the final regulations in the government gazette.

MS NOMVUYISO BATYI ACTING CHAIRPERSON

DATE Tho Jooly

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As the mandated government security printer, providing world class security products and services, Government Printing Works has adopted some of the highly innovative technologies to best serve its customers and stakeholders. In line with this task, Government Printing Works has implemented a new telephony system to ensure most effective communication and accessibility. As a result of this development, our telephone numbers will change with effect from 3 February 2014, starting with the Pretoria offices.

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Please consult our website at www.gpwonline.co.za for more contact details.

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